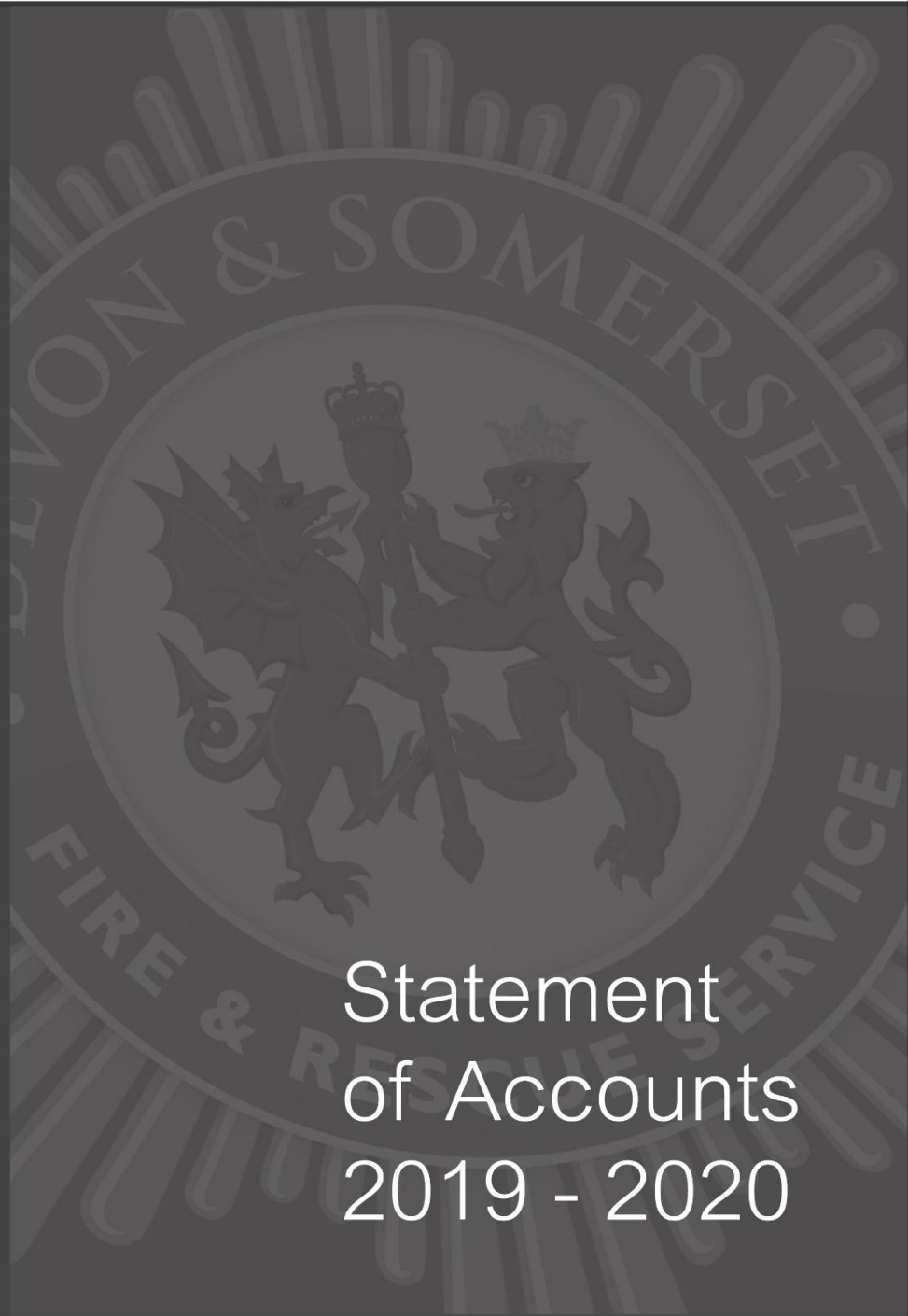




DEVON & SOMERSET  
FIRE & RESCUE AUTHORITY



Statement  
of Accounts  
2019 - 2020

Devon and Somerset Fire and Rescue Authority

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## Devon & Somerset Fire & Rescue Authority - STATEMENT OF ACCOUNTS 2019/20

### NARRATIVE REPORT

#### Introduction

The purpose of these Accounts is to advise stakeholders of the financial performance of the Authority for the financial year ending 31 March 2020. The Accounts are presented in compliance with International Financial Reporting Standards (IFRS). The Accounts are prepared on the basis of a going concern given that the Authority has sufficient resources to fund its financial obligations and has no concerns of its financial viability over the medium term.

The main purpose of the report is to provide an explanation of the financial position of the authority and assist in the interpretation of the financial statements as well as providing information on the economy, efficiency and effectiveness in its use of resources over the financial year.

Information on the financial performance of the authority includes four key accounting statements;

**Movement in Reserves Statement** - This statement shows the movement in the year on all of the different reserves held by the Authority. The reserves are reported under two broad headings; "usable reserves" (which can be used to fund expenditure or reduce local taxation) and "unusable reserves" (which recognise non-cash transactions in/out of reserves e.g. revaluation of an asset.)

**Comprehensive Income & Expenditure Statement** - This statement reports the cost of providing services based upon generally accepted accounting principles. This cost will differ from the actual expenditure funded from taxation, as there are some costs e.g. depreciation of assets, which are not required to be funded from taxation.

**Balance Sheet** - This records the assets and liabilities of the Authority as at the end of the financial year.

**Cash Flow Statement** - This statement shows the movement in cash and cash equivalents during the year. It illustrates how the Authority generates and uses cash and cash equivalents, analysed by operating, investing and financing activities.

#### Coronavirus (Covid 19) - Pandemic

The Accounts demonstrate the performance of the Authority as at 31st March 2020, just one week after the UK officially went into lockdown as a result of the Covid 19 pandemic and changed the way we deliver services. It is unknown, at this stage, what impact the pandemic will have on the assets and liabilities of the Authority and its ability to deliver against agreed strategy and plans.

We have appointed a valuer who is a member of the Royal Institute of Chartered Surveyors (RICS) to value the Property, Plant and Equipment (PPE) who has stated that Land and Buildings are carried at current value. In his report he notes "the outbreak of the coronavirus and its impact on the world's economy could be felt for many months and possibly years. It seems likely that it will have an effect on property values but it is considered that it may take some time before the effect (if any) is felt in the UK property market.". The valuer has given regard to the guidance available and concluded "This valuation is therefore reported on the basis of 'material valuation uncertainty', as per Valuation and Performance Standards (VPS) 3 and Valuation Practice Guidance Applications (VPGA) 10 of the RICS Red Book. Consequently, less certainty – and a higher degree of caution – should be attached to the valuation than would normally be the case. Given the unknown future impact that COVID-19 might have on the real estate market, we recommend that ensuring this valuation is kept under frequent review. The Valuer will review the valuation during 2020, having regard to evidence then available about the effect, if any, of the pandemic on asset values.".

#### Impact on Services

The Service deployed its Business Continuity measures as a result of COVID-19 on the 16th of March 2020, following well-rehearsed processes to stand up organisational and operational response to the outbreak and to support Local Resilience Forums. Due to restrictions on travel, office-based staff were asked to work from home and non-essential activity was paused. The Service has seen low levels of absence as a result of COVID-19 and staff absence has not impacted on the ability to maintain core services.

Focus was placed on the ability to maintain fire and rescue response activities, which meant that face-to-face prevention and protection activity could not go ahead. As part of the South Western Ambulance Service NHS Foundation Trusts (SWAST) continued response to Covid-19, a 'combined crewed' fleet of 15 patient support vehicles has been deployed in partnership with Cornwall, Devon and Somerset, Dorset and Wiltshire, Avon and Gloucestershire fire and rescue services. These vehicles are crewed by one firefighter and one SWAST emergency care assistant initially. Devon & Somerset are the lead fire and rescue service to allow for clear lines of communications and a consistent approach to this project and are currently providing blue light drivers for five patient support vehicles.

A COVID-19 Integrated Risk Management Plan (IRMP) was introduced which has driven a number of changes or pieces of activity to the work that would usually be undertaken, the most significant of which are:

- Home safety technicians redeployed to provide telephone fire safety advice to about 2,000 people that had existing bookings. Full visits will take place for those clients upon return to business as usual.
- Home safety technicians working with local councils to visit those that are shielding due to age and or long-term health effects.
- Insight driven communications have targeted members of the public to alert to the dangers around emerging risks and change behaviours. This includes risks around BBQs, garden bonfires, road risk, water safety, and advice for businesses.
- Businesses with Site Specific Risk Information (SSRI) have been contacted to confirm that all information held is up-to-date.
- A technical fire safety helpdesk has been established to support businesses during working hours.
- The introduction of NFCC desktop fire safety audits.
- Bespoke technical fire safety support provided to key sectors, such as healthcare and care home providers.
- The introduction of risk-based compliance checks of communal areas of high rise residential buildings.
- Provision of guidance to businesses throughout the phases of lockdown, such as 'closing your business', 're-opening your Business', and frequently asked questions. We are in the process of producing further communications to support those business balancing Covid-19 secure requirements with fire safety.
- Planning of up to date training on care homes, factories and high-rise buildings.
- Protection team mask fitting and provided training and access to PPE for 'dangerous conditions' inspections.
- Consultation and support provided to the design and build of Nightingale Hospital (Covid-19) in Exeter.

#### Recovery from COVID-19

The Service is now in a recovery planning phase and therefore recovery impact assessment was issued to key functions and stakeholders to identify the impacts, opportunities and risks that this business continuity (BC) event has shown us. As the government continues to evaluate the changing environment and reviews the rules and regulations originally in place, the Service has to respond accordingly to ensure its approach to recovery remains measured, coordinated and safe. This business continuity event has provided the Service with the unique opportunity to review and ensure that all department and strategic plans pull in the same direction moving forward.

Rather than return to 'business as usual', the Service will plan the recovery to ensure it learns from a variety of sources and adapts from the opportunities and lessons learnt. This reflection will review feed into strategic objectives to evaluate our learning. At time of signing off these financial statements, the recovery plan was in planning and evaluation stage and therefore further detail on the impact to the Authority's longer-term strategy will be available in due course.

#### Risks and Opportunities of COVID-19

Part of the business continuity process has been to establish a COVID-19 risk register. The risk register is reviewed on a weekly basis and captures items which could impact on current or future performance. Mitigating actions are implemented to reduce risk to acceptable levels. The key risks (R) and opportunities (O) identified are:

- ICT infrastructure to support new ways of working (R/O)
- Identifying, reacting and monitoring progress against the volume of change (R)
- Cyber-attack (R)
- Increasing costs (supplies, consumables, vehicles) and reduction of income (council tax, business rates, commercial) impacting on financial outturn for 2020-21 (R)
- Responding to the new ways of working imposed by the government through emergency legislation and interpretation of relevant professional guidance (R/O)
- Availability of staff and social distancing results in reduced levels of service (R)
- Reprioritisation of activities to manage Covid response reduces resources available to deliver and implement change (R/O)
- Innovation and new ways of working and learn from business continuity pandemic arrangements (O)
- Future financial planning may be impacted by another recession in particular the impact on collection funds (R)
- Internal controls impacted by remote working practices (R)
- Staff welfare issues (R) arising from Covid risks and new ways of working (O)
- Health and safety implications of changes to working practices (R)
- Ability to maintain an effective service to agreed response standards (R/O)
- Documenting and managing emerging risks (R/O)
- Effective internal and external communications (R/O)

### Governance during COVID-19

Due to lockdown restrictions, the Authority and its committees have not been able to operate as usual. Per amended regulations, the Annual General Meeting of the Authority has been deferred to 2021. The Service has therefore been operating under urgency powers, as laid out in standing orders, with decisions being made by the Chief Fire Officer in consultation with the Chair. Further detail on revised governance arrangements is available in the Annual Statement of Assurance which is published alongside these accounts. Decisions made under urgency provisions are available on the Authority website. Video conferencing has been introduced and will be in place until guidance suggests it is safe to reintroduce physical meetings, the first properly constituted virtual meeting took place on the 2nd of July 2020 (Resources Committee). As part of our business continuity response, the Service has implemented a new management structure, using gold, silver and bronze (cells) tiers.

### Financial Impacts of COVID-19

The key financial issues relating to the COVID-19 pandemic were reported to the Resources Committee on the 2nd of July 2020 (available on the Authority website). The cessation of some activity in particular delays to the capital programme will have the effect of improving cash flows for the Authority during 2020-21. The Authority has a healthy cash position, with sufficient reserves to ensure protection from any delayed payments in 2020-21. The majority of cash reserves are held in short-term investments which are accessible should the need arise. In addition, fire authorities have been supported by central government who have paid several grants early to ease any cash flow pressures. Cash flow issues are not anticipated to impact the Authority over the medium term financial period.

On the 2nd of July the government announced further measures to support local authorities with budgetary pressures arising from loss of income from Council Tax and Business Rates, spreading any losses over a three year period. The Authority, in collaboration with the fire sector, will be seeking to measure and understand the longer-term impact of losses and request government support against any detriment.

### **Financial Performance for the year**

#### Economic Context and outlook

At the budget in 2020 the government announced that "Austerity is over" which was thought to mean a slow down in the rate of cuts to public services. However, the Fire Service is an "unprotected" service which means it can expect further reductions in government funding beyond the current Spending Review period. 2019-20 was the final year of a four-year Local Government Finance Settlement which saw a reduction in central government funding of 25% (£7.3m) over the period. The Government had announced that a new Spending Review, intended to span three years, was to be undertaken in 2019. Those plans were then deferred due to Brexit, resulting in a roll over of 2019-20 funding in to 2020-21 and are now likely to be further delayed due to the Coronavirus pandemic. Current expectation is for a three year settlement to cover 2021-24.

The Coronavirus pandemic has increased uncertainty over funding available to all public services, with the likely impact on the long-term economy unknown. It is therefore even more important that scenario planning informs financial plans for the Authority. A sustained economic downturn is likely to introduce the risk that households and business will struggle to pay their council tax and business rates bills, restricting the funding available to local services. Government grants of £1.6m have been received to fund the Coronavirus response and this will enable maintenance of operational capability and support business continuity activity.

Against this backdrop it is imperative for the Authority's Medium Term Financial Plans to be focused on providing forecasts of budget savings required and to inform its strategic planning. So far the Authority has responded well based upon a strategy which has been focused around the three key areas of improving efficiency, reducing costs and increasing income generation. Total recurring budget savings of £18.5m have been delivered since 2010. The Service is in the process of developing the next phase of savings and improvement plans for the period to 2023-24. It is forecast that a minimum of £8.6m of recurring savings need to be identified over that period but that this may increase to £26m if funding risks and cost pressures do materialise.

The Service is progressing well with its Safer Together programme, identifying a range of projects to deliver improvements to the Service alongside the required savings and will look to implement changes as soon as possible in order to secure savings at the earliest opportunity. However some projects will take longer than others to deliver cashable savings and it may be the case that there will be some call on reserve balances during the next four years to assist in setting a balanced budget.

The Authority has established an Earmarked Reserve specifically to provide funding to enable a smoothing of the impact of funding reductions. It is considered that this reserve will also provide required financial contingency against any unforeseen change in circumstances. The Authority will review its published Reserves Strategy in light of the Coronavirus pandemic.

The COVID-19 crisis has seen unprecedented change globally and has the ability to significantly impact on the way we live our lives as well as the global economy. At time of writing there is much speculation over the longer term impact with most considering a prolonged downturn to be likely which will of course impact on the Authority. Due to such uncertainty, the best way to assess future impact is to engage nationally to ensure we have the latest information available to inform planning. At the time of writing, the investment portfolio and asset base of the Authority is not considered to be impaired and therefore no amendments have been made to the balance sheet.

Net revenue spending in 2019-20 was £75.0m, compared to an agreed budget of £75.1m, resulting in an underspend of £0.2m (difference due to rounding). Table 1 provides a summary of revenue spending in 2019-20 compared with agreed budget headings.

**TABLE 1 – SUMMARY OF REVENUE SPENDING 2019-20**

	Budget	Spending	Variance
	£m	£m	£m
Employee Costs	61.5	62.1	0.6
Premises Related Costs	3.9	3.9	(0.0)
Transport Related Costs	3.2	3.4	0.1
Supplies and Services	6.5	5.9	(0.6)
Establishment Expenses	0.7	0.6	(0.1)
Payments to Other Authorities	0.7	0.8	0.1
Capital Financing	6.1	3.7	(2.4)
<b>Gross Spending</b>	<b>82.6</b>	<b>80.4</b>	<b>(2.2)</b>
Income	(7.9)	(8.7)	(0.9)
Transfer to (from) Reserves	0.4	3.3	2.9
<b>Net Spending</b>	<b>75.1</b>	<b>75.0</b>	<b>(0.2)</b>
<b>Funded By:</b>			
Council Tax Precept	(53.2)		
Business Rates Redistribution	(15.6)		
Central Government Funding	(6.3)		
<b>Total Funding</b>	<b>(75.1)</b>		

An underspend of £0.163m, equivalent to 0.22% of the total revenue budget, has been achieved due to income exceeding targets in 2019/20, whilst employee costs were higher than anticipated this was offset by savings in supplies & services.

#### Contributions to Earmarked Reserve

Under urgency powers, the Chief Fire Officer has approved that the net underspend of £0.163m be transferred to Earmarked Reserve in support of the Authority's environmental strategy, initially focussing on benchmarking current performance and development of flexible working capability. Further detail on all Earmarked Reserve balances is included in Note 19 to the financial statements.

This new contribution, together with in-year transfers to Reserve balances offsetting expenditure, has reduced total Reserves by £0.066m to £38.8m as at 31 March 2020, of which £33.6m relates to Earmarked Reserves (committed) and £5.3m to General Reserves (uncommitted).

### **Contributions to Provisions**

The reported spending for 2019-20 includes a £73k reversal of a provision set aside to fund future firefighter pension costs, which leaves the provision balance of £0.659m as at 31 March 2020. This balance is considered to be sufficient to fund any costs resulting from case law relating to pensionable allowances and has been based upon information received from the National Employers Council relating to compensatory payments to be made to individual fire-fighters and internal calculations of employer's pension.

### **Capital Expenditure and Financing 2019/20**

The financial statements include capital spending of £2.3m in 2019-20 of which £1.0m has been spent on improvements to fire stations and £1.3m on replacement fleet and equipment, primarily focused on the continued roll-out of the new concept of replacing the traditional fire appliance with much smaller type of fire appliance which are known as a Rapid Intervention Vehicles.

Aligned to the Authority strategy to avoid any new external borrowing to fund medium term capital spending, no new borrowing was taken out in 2019-20. Of the total spending of £2.3m an amount of £2.0m was funded from existing borrowing and the remaining £0.3m from the revenue budget.

### **Authority Borrowing**

External borrowing from the Public Works Loan Board (PWLB) as at 31 March 2020 was £25.4m, a reduction of £0.2m from the figure at the beginning of the financial year as a result of principal repayments. All of this debt is at fixed rates which protects costs from adverse changes in interest rates in the future. This level of debt is well within the maximum debt level of £28.3m, set by the Authority at the beginning of the financial year as one of its prudential indicators for capital financing.

### **Pension Liabilities**

As at 31 March 2020 the Authority pension liability has been calculated to be £729.9m (£785.5m in 2018-19). This is based on an actuarial assessment and represents accrued benefits of members of the pension schemes that the Authority participates in; the Fire-fighter Pension Schemes (operational staff) and the Local Government Pension scheme (civilian staff). Further details of the assets and liabilities of each scheme are included in note 29 of these Accounts.

The impact of reporting pension assets and liabilities, under the current accounting standards (IAS19), is that all fire and rescue authorities, and also police services, find themselves in the position of reporting significant net liability position in the balance sheet. This is because the Fire-fighter Pension Scheme is not a funded scheme, unlike the Local Government Scheme, and therefore has no reported assets to meet future pension costs. It should be emphasised that this liability position does not cause any funding concerns as it does not require any immediate call on Authority reserves. Current accounting standards for the Fire-fighter Scheme require that the Authority only set aside provision for retirement benefits in the year in which the commitment arises.

In 2015 the Government introduced reforms to public sector pensions, meaning most public sector workers were moved into new pension schemes in 2015. In December 2018, the Court of Appeal ruled that the 'transitional protection' offered to some members of the judges and fire fighters' schemes as part of the reforms amounted to unlawful discrimination. The Government sought permission to appeal from the Supreme Court, however this was not granted.

The Government has considered the impact of the Court of Appeal decision including any impact on other public service schemes and launched a consultation to address the discrimination in July 2020. The proposed remedy is to offer pension scheme members the option to return to their previous scheme if this is preferential and will therefore increase costs of the scheme going forward, although this cannot be measured with any certainty at this time. The impact for this Authority is that, under International Accounting Standards, an additional pension liability has been recognised as an estimate of the impact on

### **Assets/Liabilities of the Authority**

The balance sheet of the Authority as at 31 March 2020 shows a net liability of £602.5m (£658.4m as at 31 March 2019). This includes the pension liability of £729.9m (£785.5m as at 31 March 2019) required to be included under IAS 19.

## Performance and Use of Resources

**Public Safety** - We believe it is better to prevent an emergency from happening in the first place rather than deal with it when it does. To support this belief we work with local communities and partners to educate them in how to reduce the risk of fires and other emergencies and do all we can to help prevent crime and disorder through, for example, our work on reducing incidents of arson.

If a fire does start, we want to make sure people have the best chance of escape and that the disruption to business and the community is kept to a minimum. We will work with businesses to influence and regulate the built environment to protect people, property and the natural environment from harm.

In situations when an emergency response is needed, we will make sure that our resources are appropriately located, reflecting our Integrated Risk Management Plan, so that we have the right resources in the right place at the right time.

**Staff Safety** - As our work evolves due to the changing demands on our service, we need to make sure that we develop our staff so they have the right skills and values to deliver our services to the community. Our staff need to operate in a safe and supportive working environment and we will provide them with the most appropriate vehicles, equipment and information relevant to the risks they are likely to face.

**Effectiveness and Efficiency** - We will aim to continuously improve our effectiveness and efficiency. This means that we are working to improve, while at the same time spending less money. To achieve this, we will need to transform the way we work through continuous long-term improvement. We will promote this transformation by involving staff and the community, encouraging innovation and change, and looking for opportunities to do things differently for the benefit of the community. We will learn from other high-performing organisations and focus on activities that support effectiveness and efficiency.

### **Key Performance Indicators**

In Table 2 is a summary of performance against corporate Key Performance Indicators (KPIs) in 2019-20 with a comparison against the previous year. Our KPIs are reported to the Fire Authority throughout the year and are used to benchmark against other Service's.

<b>TABLE 2 – SUMMARY OF KPIs 2019-20</b>			
<b>Measure</b>	<b>2019-20</b>	<b>2018-19</b>	<b>Variance</b>
<b>Non-Financial Indicators</b>			
Number of deaths as a result of fires where people live.	8	3	+166.67%
Number of injuries as a result of fires where people live.	84	81	-1.04%
Number of fires where people live.	932	923	+0.99%
Number of fire related deaths where people work, visit and in vehicles.	1	5	-80.00%
Number of fire related injuries where people work, visit and in vehicles.	16	22	-27.27%
Number of fires where people work, visit and in vehicles.	1,315	1,370	-4.01%
Emergency Response Standard for attendance at Fires where people live (1st appliance to attend within 10 minutes from time of call)	71.2%	72.5%	-1.30%pt
Emergency Response Standard for attendance at Road Traffic Collisions (1st appliance to attend within 15 minutes from time of call)	76.6%	77.0%	0.40%pt
Sickness – Rate of shifts lost to sickness per full time equivalent (FTE)	9.07	7.68	+18.10%



## **Overview of Service Performance in 2019-20**

### What is the Service doing to reduce fire incidents, injuries and deaths?

#### Community Safety Prevention Activities

In the 2019/20 the Service delivered 16,697 targeted Home Fire Safety Visits (HFSV) to households identified as needing our expert guidance and support (up from 9,000 in 2018/19).

We work closely with our colleagues in other agencies and third sector organisations to build partnerships that enable us to ensure that our resources provide maximum benefit to the community.

We engage with our communities in a variety of ways including educating children and young people through schools talks and structured programmes such as Fire Cadets and Firesetters. In addition to the Home Safety Visit activities the Service undertook 2,559 preventative activities to improve public safety during 2019/20.

#### Safeguarding

The Safeguarding Team provides support, feedback and guidance to personnel in order to ensure that individuals identified through the safeguarding referral process as being at increased risk of sustaining a serious injury from fire are helped most effectively. This includes providing advice on engaging in multi-agency activities such as joint visits with care agencies to formulate care plans that include appropriate fire risk management.

The Team continues to develop, co-ordinate and monitor the work of the Firesetter Advisers in order to ensure that interventions are timely, appropriate and effective. Engaging with the Police and other partner agencies to address young people's serious fire-setting through the provision of targeted education is having a positive effect on behaviours.

Home Fire Safety Prevention

A new Home Safety application has been developed by the Service and is now fully embedded; this has helped the Service increase the number of HFSVs being provided to clients. Through joint funding with Historic England and NFU Mutual the Service has started targeting thatched roof properties and has worked with the Communications Team to use social media for campaigns.

The Service's HFSV screening process has been amended and thatch property owners now qualify automatically for a home safety visit. This key decision was made as the Service's Integrated Risk Management Plan has identified the financial burden that fires in these houses place on the organisation as well as the socio-economic cost to communities during and after an incident.

New initiatives for 2019/20 included the addition of "warm packs" comprising thermal clothing are on every Home Safety Technician van. These are aimed at vulnerable people suffering from fuel poverty, in addition to signposting them to energy support agencies.

Where personnel identify issues at operational incidents HFSVs and safeguarding referrals can now be generated through the Service's Single Operational Reporting Tool (SORT) application.

#### Business Safety Activities

DSFRS has a statutory obligation to ensure that non-domestic premises and public events are compliant with fire safety regulations. In 2019/20 the Service conducted 4,246 fire safety checks, 912 fire safety audits and 7,137 other protection activities to help ensure public safety. The Business Safety team continue to engage with the call for evidence initiative / Building a Safer Future (Post Grenfell) and have contributed to reviews of:

- Regulatory Reform (Fire Safety) Order 2005,
- NFCC Competency framework,
- Review of LACORS fire safety guidance,
- Building Regulations,
- Do you have paying guests,
- Sprinkler Review of High Rise Homes,
- Freedom of Information requests for information.

Developing and maintaining successful partnerships with businesses and partner agencies is essential to support improved understanding of regulatory requirements and ensure that the places that people work and visit are compliant and aware of fire safety.

Liaison with hospitals, universities, housing providers, the Care Quality Commission and Environmental Health is a key activity. The Service also works closely with council's Building Control Departments, communicating regularly regarding building developments to ensure compliance with fire safety regulations.

Ongoing support is provided to five Primary Authority Partners, reviewing their fire safety policies and procedures to ensure compliance.

### **Conclusion on performance for the year**

The Authority has been in a good position to use its resources to effectively respond locally to the global coronavirus crisis and continue to meet the needs of the community it serves. The longer-term impact of the pandemic remains to be seen but a continued focus on organisational and financial risk management will enable effective performance going forward. For 2019-20, the Authority has been able to not only deliver the targeted savings required to set a balanced budget, but also to deliver income in excess of target which has been transferred to Earmarked Reserves to fund future change activity.

I would like to take this opportunity to place on record my own thanks to members and officers of the Authority who have played their part in securing the financial health of the Authority during 2019-20.

**Amy Webb**  
**Authority Treasurer**

## STATEMENT OF RESPONSIBILITIES FOR THE ACCOUNTS

### *Responsibilities of the Authority*

The Authority is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one of its Officers has the responsibility for the administration of those affairs. For the Fire Authority, that Officer is the Treasurer.
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- Approve the Statement of Accounts

### *Responsibilities of the Treasurer*

The Treasurer is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices, as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in United Kingdom.

In preparing the Statement of Accounts, the Treasurer has:

Selected suitable accounting policies and then applied them consistently.  
Made judgements and estimates that were reasonable and prudent.  
Complied with the Code of Practice.

The Treasurer has also:

Kept proper accounting records which were up to date.  
Taken reasonable steps for the prevention and detection of fraud and other irregularities.

### **Treasurer's Certificate**

I certify that the Statement of Accounts provide a true and fair view of the financial position of the Authority at the accounting data and its income and expenditure for the year ended 31 March 2020.



**Amy Webb**  
**Treasurer to the Authority**  
**Date: 26/11/2020**

## **STATEMENT OF ACCOUNTING POLICIES**

### **General principles**

The Statement of Accounts summarises the Service transactions for the 2019/20 financial year and its position at the year-end of 31 March 2020. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015, which are to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2019/20, supported by International Financial Reporting Standards (IFRS) and statutory guidance issued under the 2015 Act.

These accounts have been prepared on a going concern basis, it is assumed that the functions of the Authority will continue in operational existence for the foreseeable future.

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

Each entry in the Statement of Accounts is consistently rounded to the nearest £1,000 and because of the complexity of the accounts there will be instances where, due to the use of rounding, subtotals or final totals appear inconsistent with the entries which make up the total or where an entry has a small difference between notes. These minor rounding differences are considered immaterial to the overall presentation of the Statements and accompanying notes.

### **Charges to Revenue**

The Income and Expenditure Account is charged for the use of capital. These charges comprise of minimum revenue provision (MRP) and depreciation.

### **Basis of Provision for the Redemption of Debt and External interest**

The extent to which the Authority is to set aside an amount each year from its revenue budget to repay debt is laid down in its Minimum Revenue Provision (MRP) Statement, as agreed at the beginning of the financial year. The policy adopted by the Authority is to make a provision based upon the useful lives of the assets which are being provided for.

Interest charged on external borrowing, and also interest receivable on investments, is accrued and accounted for in the period to which it relates.

### **Accruals of Income and Expenditure**

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

Revenue is recognised when the Authority transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority.

Revenue from the provision of services is recognised when the Authority can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Authority. The main source of revenue for the Service is Council Tax and Government Grant.

Where income is received for a specific activity that is to be delivered in the following year, that income is deferred.

Supplies are recorded as expenditure when they are consumed. Where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet.

Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made. They are measured at the fair value of the consideration payable.

Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.

Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

The basis on which debtors and creditors are included in the Accounts is as follows:

Creditors are accrued on expenditure to cover goods and services received but not paid for by 31 March 2020. Debtors are accrued on income to cover goods and services provided before 31 March 2020 but for which no payment has been

## **Cash and Cash Equivalents**

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature in three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

## **Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors**

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always applied. Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

## **Charges to Revenue for Non-Current Assets**

Services, support services and trading accounts are debited with the following amounts to record the cost of holding fixed assets during the year:

depreciation attributable to the assets used by the relevant service

revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off

amortisation of intangible fixed assets attributable to the service.

The Authority is not required to raise council tax to fund depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the Authority in accordance with statutory guidance. Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the contribution in the General Fund Balance [MRP or loans fund principle], by way of an adjusting transaction with the Capital Adjustment Account in the Statement of Movement in Reserves for the difference between the two.

## **Employee Benefits**

### Benefits Payable During Employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits (e.g. cars) for current employees and are recognised as an expense for services in the year in which employees render service to the Authority. An accrual is made for the cost of holiday entitlements (or any form of leave, e.g. time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Statement of Movement in Reserves so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

### Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy. Benefits are charged on an accruals basis to the Cost of Service line in the Comprehensive Income and Expenditure Statement when the Authority is demonstrably committed to the termination of the employment of an officer or group of officers or making an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Statement of Movement in Reserves, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end.

### Post Employment Benefits

The treatment of pension costs in these accounts complies with the Code of Practice on Local Authority Accounting for 2019/20, which requires adoption of IAS19 Employee Benefits.

The Authority participates in five different pension schemes to meet the needs of the employees. Each scheme provides members with defined benefits related to pay and service. These schemes are administered by either West Yorkshire Pension Fund for the firefighters pension scheme or Peninsula Pensions for the Local Government Pension Scheme.

#### (a) Uniformed Staff

From 6th April 2015, the Firefighters pension 2006 and 2006 modified schemes were closed to new entrants and replaced with the new Firefighters pension scheme 2015. These schemes and the previous 1992 scheme are unfunded. The Authority is responsible for deducting contributions from current employees to be paid into the Pensions Account, together with an employer's contribution based upon a rate set by the Government Actuary Department (GAD). The last valuation was undertaken in December 2017. The four schemes administered for Uniformed staff are:-

- 1992 scheme
- 2006 scheme
- 2006 modified scheme
- 2015 scheme

#### (b) Civilian Staff

Other employees, subject to certain qualifying criteria, are eligible to join the Local Government Scheme through the Pension Fund, which is administered by Peninsula Pensions on behalf of Devon County Council. The employer's contribution rate for those employees in the scheme is based on advice from the Fund's Actuary who carries out regular actuarial valuations. The last valuation was undertaken in March 2019.

### Pensions Reserve and Impact on Council Tax

For all schemes, the pension costs charged in the accounts are as introduced by the reporting requirements of the Standard IAS19. This means that the figures are calculated on an actuarial basis to reflect the Authority's share of the increase in the present value of pension liabilities arising from employee service in the current period.

It is a statutory requirement that the cost of pension's benefits to be funded by taxation are those cash payments made in accordance with the scheme requirements. These payments do not match the change in the Authority's pension assets or liabilities for the same period including the real cost of retirement benefits earned during the year by Authority employees. The difference between the cost charged against taxation and the real cost of retirement benefits is represented by an appropriation to the pensions reserve, which equals the net change in the pensions liability recognised in the Comprehensive Income & Expenditure Account.

## Financial Instruments

### Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For the borrowings that the Authority has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

The Authority has not provided or received any soft loans as at 31st March 2020.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The Authority has a policy of spreading the gain or loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Statement of Movement in Reserves.

### Financial Assets

Loans and receivables are recognised on the Balance Sheet when the Authority becomes party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument.

For the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

Financial assets are classified based on a classification and measurement approach that reflects the business model for holding the financial assets and their cashflow characteristics. There are three main classes of financial assets measured

- amortised cost
- fair value through profit or loss (FVPL), and
- fair value through other comprehensive income (FVOCI)

The Authority business model is to hold investments to collect contractual cash flows. Financial assets are therefore classified as amortised cost, except for those whose contractual payments are not solely payment of principal and interest (i.e. where the cash flows do not take the form of a basic debt instrument).

#### Financial Assets Measured at Amortised Cost

Financial assets measured at amortised cost are recognised on the Balance Sheet when the Group becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the financial assets held by the Authority, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable in year.

Any gains or losses that arise on the derecognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

#### Expected Credit Loss Model

The Group recognises expected credit losses on all of its financial assets held at amortised cost (or where relevant FVOCI), either on a 12 month or lifetime basis. The expected credit loss model also applies to lease receivables and contract assets. Only lifetime losses are recognised for trade receivables (debtors) held by the Group.

Impairment losses are calculated to reflect the expectation that the future cash flows might not take place because the borrower could default on their obligations. Credit risk plays a crucial part in assessing losses. Where risk has increased significantly since an instrument was initially recognised, losses are assessed on a lifetime basis. Where risk has not increased significantly or remains low, losses are assessed on the basis of 12 month expected losses.

#### Financial Assets Measured at Fair Value through Profit or Loss

Financial assets that are measured at FVPL are recognised on the Balance Sheet when the Group becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Fair value gains or losses are recognised as they arrive in the Surplus or Deficit on the Provision of Services.

The fair value measurements of the financial assets are provided by the Group of Treasury advisors.

Any gains or losses that arise on the derecognition of the asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

#### **Government Grants and Contributions**

Revenue Support Grant and National Non Domestic Rates grant are received direct from government. Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

- the Authority will comply with the conditions attached to the payments, and
- the grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ring-fenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Statement of Movement in Reserves. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.



### **Inventories and Long Term Contracts**

Inventories are included in the Consolidated Balance Sheet at cost.

Long term contracts are accounted for on the basis of charging the Surplus or Deficit on the Provision of Services with the value of works and services received under the contract during the financial year. As at 31 March 2020 the Authority had significant Capital contracts outstanding as detailed in Note 11 to the accounts.

### **Leases**

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

### The Authority as Lessee

#### Finance Leases

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Authority are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the property, plant or equipment – applied to write down the lease liability, and
- a finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

Property, Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the authority at the end of the lease period).

The Authority is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Statement of Movement in Reserves for the difference between the two.

#### Operating Leases

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a rent-free period at the commencement of the lease).

Further information in respect of leasing obligations is included in the notes to the core financial statements (Note 26).

### **Overheads Support Services Costs**

In line with the CIPFA Code of Practice, all overheads and support services costs are allocated to the Authority's reportable segment - Fire & Rescue Services.

### **Property, plant and equipment**

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

### Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

### Intangible Assets

There are no intangible assets recognised by the Authority.

### Tangible Assets

All expenditure on the acquisition, creation or enhancement of fixed assets is capitalised on an accruals basis. Expenditure below £20,000 on plant and equipment is treated as de-minimis, it is not capitalised and accordingly is charged to the revenue account in the year it is incurred.

### Measurement

Assets are initially measured at cost, comprising: the purchase price, any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Assets are then carried in the Balance Sheet using the following measurement bases:

Infrastructure, community assets and assets under construction – depreciated historical cost;

All other assets – fair value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).

Under IFRS 13 Fair Value Measurement, non-cash and non-operational current assets are required to be valued at Market Value. The Authority does not hold any of this type of asset.

Assets included in the Balance Sheet at fair value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year-end. A full revaluation was undertaken as at the 31 March 2019. A full revaluation will be undertaken every five years as a minimum. The Authority's valuer is NPS South West Ltd which is a subsidiary of NPS Consultants Ltd, a controlled company of Norfolk County Council. The outbreak of coronavirus could have an impact on these valuations in the future so, the valuer will review the valuation during 2020 having regards to possible value of assets as a result of the pandemic.

Land and buildings costs have been separately identified and will continue to be so for all future revaluations. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

### Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the

Where impairment losses are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

### Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives using the straight-line method. An exception is made for assets without a determinable finite useful life (i.e. freehold land and certain Community Assets) and assets that are not yet available for use (i.e. assets under construction).

Depreciation is calculated on the following basis:

Buildings including PFI assets – useful economic life of each asset determined as part of the revaluation process.

Fire Appliances – useful economic life assessed to be 12 years except for specialist vehicles (e.g. Aerial Platforms) which have longer useful lives dependent on the specifics of the vehicle

Vehicles, plant and furniture and equipment – useful economic life assessed to range from 5-7 years.

Intangible assets are to be amortised over 7 years.

Where an item of Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately (see componentisation note below).

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

### Componentisation

Where an asset has components which have a significantly different life, depreciation is applied over the life of each component rather than applying the same life for the whole of the asset. Components for fire stations are the land (indefinite life), main structure ( 60 year life (40 years if prefabricated)), mechanical & electrical (20 year life) and steel training towers ( 30 year life (40 years if masonry)).

### Disposals and Non-current assets held for sale

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for disposals of fixed assets are credited to the Capital Receipts in Advance Account. Receipts are appropriated to the account from the General Fund Balance in the Statement of Movement in Reserves.

The written-off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

### **Heritage Assets**

Heritage assets are something which have a historical, artistic, scientific, technological, geophysical or environmental qualities that are held and maintained principally for their contribution to knowledge and culture.

The Authority has identified heritage assets held by the Service however no recognition has been included in the Accounts on the grounds that the value is not material, and that the exercise of obtaining valuations for the vast majority of these assets would involve a disproportionate cost in comparison to the benefits to the users of the Authority's financial statements.

### **Private Finance Initiative (PFI) and Similar Contracts**

PFI and similar contracts are agreements to receive services, where the responsibility for making available the property, plant and equipment needed to provide the services passes to the PFI contractor. Devon & Somerset Fire & Rescue Authority, in partnership with Avon Fire Authority and Gloucestershire County Council has invested in a PFI project to provide a Fire and Rescue Service training centre.

- Lifecycle replacement costs – proportion of the amounts payable is posted to the Balance Sheet as a prepayment and then recognised as additions to Property, Plant and Equipment when the relevant works are eventually carried out.

### **Provisions**

Provisions are made where an event has taken place that gives the Authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Authority may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the authority becomes aware of the obligation, and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

### Firefighter Employers pensions liability

The provision for Pension liabilities is £0.659m which reflect legislative changes which may have the impact of increasing employers pension contributions.

### Non Domestic Rates Appeals provision

A number of appeals have been made to billing authorities against the rateable value of Non Domestic Properties. The Fire Authority is required to account for its share of the provision for successful appeals, amounting to £0.423m in 2019-20.

### Contingent Liabilities

A contingent liability arises where an event has taken place that gives the authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

There is one contingent liability for 2019-20 which results from the O'Brien case details of which can be found within Note 30.

### **Reserves**

The Authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Statement of Movement in Reserves. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Statement of Movement in Reserves so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources for the Authority – these reserves are explained in the relevant policies.

Details of all reserve balances at the year end are included with note 19 to these accounts.

### **Revenue Expenditure Funded from Capital under Statute**

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax.

### **IFRS15 - Revenue from Contracts**

We have reviewed the requirements of IFRS 15 - Revenue from Contracts, and consider that this standard does not apply to the Authority

### **VAT**

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

## COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT FOR THE YEAR ENDED 31 March 2020

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Statement of Movement in Reserves.

	NOTE	Gross Expenditure 2019/20 £000	Gross Income 2019/20 £000	Net Expenditure 2019/20 £000	Gross Expenditure 2018/19 £000	Gross Income 2018/19 £000	Net Expenditure 2018/19 £000
<b>Fire &amp; Rescue Service</b>		92,222	(8,820)	83,402	109,573	(5,519)	<b>104,053</b>
<b>Cost of Services</b>		<b>92,222</b>	<b>(8,820)</b>	<b>83,402</b>	<b>109,573</b>	<b>(5,519)</b>	<b>104,053</b>
Financing and Investment Income and Expenditure	9	19,895	(398)	19,497	20,086	(345)	19,741
Other Operating Expenditure / (Income)	8		(10,214)	(10,214)		(13,188)	(13,188)
Taxation and Non Specific Grant Income	10		(74,700)	(74,700)		(74,497)	(74,497)
<b>(Surplus) or deficit on provision of services</b>				<b>17,986</b>			<b>36,110</b>
(Surplus)/Deficit on Revaluation of Non Current Assets	11 & 19			(6,380)			(7,346)
Impairment losses on non-current assets charged to the revaluation reserve	11 & 19			-			-
Actuarial (gains) or losses on Pension assets and liabilities	19			(67,492)			17,764
<b>Other comprehensive income and expenditure</b>				<b>(73,872)</b>			<b>10,418</b>
<b>Total Comprehensive Income and Expenditure</b>				<b>(55,887)</b>			<b>46,528</b>

## BALANCE SHEET AS AT 31 March 2020

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Authority. The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority. Reserves are reported in two categories. The first category of reserves is usable reserves, i.e. those reserves that the Authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use. The first category of reserves comprises those that the Authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

	NOTE	31 March 2020 £000	31 March 2019 £000
<b>Non-Current assets</b>			
Property, plant and equipment	11	114,850	114,003
Trade and other receivables	15	728	770
<b>Total Long-Term assets</b>		<b>115,578</b>	<b>114,773</b>
<b>Current assets</b>			
Inventories	14	392	316
Trade and other receivables	15	9,919	8,687
Short-term Investments (exceeding 3mths)	12	18,500	28,501
Cash and cash equivalents	16	18,568	10,245
<b>Total current assets</b>		<b>47,378</b>	<b>47,749</b>
<b>Total assets</b>		<b>162,957</b>	<b>162,522</b>
<b>Current liabilities</b>			
Trade and other payables	17	(7,820)	(7,348)
Borrowings	12	(188)	(188)
Provisions	18	(598)	(693)
<b>Total current liabilities</b>		<b>(8,606)</b>	<b>(8,229)</b>
<b>Net current assets</b>		<b>38,772</b>	<b>39,521</b>
<b>Total assets less current liabilities</b>		<b>154,350</b>	<b>154,293</b>
<b>Non-current liabilities</b>			
Borrowings	12	(26,458)	(26,649)
Pensions Liability	29	(729,884)	(785,502)
Provisions	18	(484)	(506)
<b>Total non current liabilities</b>		<b>(756,827)</b>	<b>(812,657)</b>
<b>Total liabilities</b>		<b>(765,433)</b>	<b>(820,885)</b>
<b>Net assets employed</b>		<b>(602,477)</b>	<b>(658,363)</b>
<b>Unusable Reserves</b>			
Revaluation reserve	19	(38,845)	(34,954)
Capital Adjustment Account	19	(49,452)	(52,307)
Pensions Reserve	19	729,884	785,502
Council Tax + Business Rates Adjustment Accounts	19	(531)	(973)
Accumulated Absence Account	19	961	739
PFI - Equalisation Fund	19	(728)	(770)
		<b>641,289</b>	<b>697,238</b>
<b>Usable Reserves</b>			
General fund balance	19	(5,317)	(5,315)
Earmarked reserves	19	(33,496)	(33,561)
Capital Grants Unapplied		-	-
		<b>(38,812)</b>	<b>(38,875)</b>
<b>Total Reserves</b>		<b>602,477</b>	<b>658,363</b>



Amy Webb  
Treasurer to the Authority  
Date: 26/11/2020

## CASH FLOW STATEMENT FOR THE YEAR ENDED 31 March 2020

The Cash Flow Statement shows the changes in cash and cash equivalents of the Authority during the reporting period. The Statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of taxation and grant income or from the recipients of services provided by the Authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Authority.

	NOTE	2019/20 £000	2018/19 £000
<b>Cash flows from operating activities</b>			
Net deficit on provision of services		<b>(17,986)</b>	(36,110)
<u>Adjustments to deficit relating to non cash movements</u>			
Depreciation and Impairment	11	<b>7,655</b>	6,909
Pension Liability	19	<b>11,874</b>	34,430
(Increase)/decrease in inventories	14	<b>(76)</b>	(49)
(Increase)/decrease in debtors	15	<b>(1,190)</b>	(616)
Increase/(decrease) in creditors	17	<b>472</b>	173
Increase/(decrease) in provisions	18	<b>(116)</b>	32
Other non cash movement	13.4	<b>(50)</b>	(588)
<b>Net cash inflow/(outflow) from operating activities</b>		<b>583</b>	<b>4,181</b>
<u>Adjustments to deficit relating to items that relate to investing and financing activities</u>			
<b>Net cash inflow/(outflow) from operating activities</b>		<b>583</b>	4,181
<b>Net cash inflow/(outflow) from investing activities</b>	13.2	<b>7,931</b>	-
<b>Cash outflow from financing activities</b>	13.3	<b>(191)</b>	(229)
<b>Net increase/(decrease) in cash and cash equivalents</b>	16	<b>8,323</b>	(4,201)
<b>Cash/cash equivalents (and bank overdrafts) at the beginning of the financial year</b>	16	10,245	14,446
<b>Cash/cash equivalents (and bank overdrafts) at the end of the financial year</b>	16	<b>18,568</b>	<b>10,245</b>



## STATEMENT OF MOVEMENT IN RESERVES FOR THE YEAR ENDED 31 March 2020

This statement shows the movement in the year on the different reserves held by the Authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The 'Surplus or Deficit on the provision of services' line shows the true economic cost of providing the Authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance for Council Tax setting purposes. The 'Increase/Decrease in year' line shows the movement on the statutory General Fund Balance including Earmarked Reserves.

		Total General fund balance	Capital Receipts Reserve	Capital Grants Unapplied Reserve	Total Usable Reserves	Total Unusable Reserves	Total Reserves
Note		£000	£000	£000	£000	£000	£000
<b>Balance carried forward as at 31 March 2019</b>		<b>38,875</b>	-	-	<b>38,875</b>	<b>(697,237)</b>	<b>(658,363)</b>
<b>Movement in reserves during 2019/20</b>							
	Cost of Service	(17,986)			(17,986)		(17,986)
	Other Comprehensive Income and Expenditure	-			-	73,872	73,872
	Total Comprehensive Income and Expenditure	(17,986)	-	-	(17,986)	73,872	55,887
<b>Adjustments between accounting basis and funding basis under regulations</b>							
	<u>PFI Adjustment</u>						
	<u>Adjustments involving the Capital Adjustment Account</u>						
	<b>Reversal of items in the C.I.E.S.</b>						
	Depreciation, impairment & revaluation losses						
	Reversal of Impairments	11			7,655	(7,655)	-
	Net gain or loss on sale of non-current assets	8			181	(181)	-
	<b>Insertion of items not in the C.I.E.S.</b>						
	Minimum Revenue Provision	19.2			(2,195)	2,195	-
	Capital expenditure funded direct from revenue	19.2			(299)	299	-
	<u>Adjustments involving the Pensions Reserve</u>						
	Reversal of items related to pension benefits debited or credited to the Comprehensive Income and Expenditure Account	19.2			25,421	(25,421)	-
	Employers pension contributions and direct payments to pensioners	19.2			(13,547)	13,547	-
	<u>Adjustments involving the Collection Fund Adjustment Account</u>						
	Amount by which council tax and business rates income credited to the CIES is different from the council tax calculated by statutory regulations	19.2			442	(442)	-
	<u>Adjustments involving the Accumulated Absence Account</u>						
	Amount by which officer remuneration charged to the CIES on an accruals basis is different from the remuneration charged in accordance with statutory requirements	19.2			222	(222)	-
	<u>Adjustments to Capital Resources</u>						
	Application of capital grants to finance capital				-	-	-
<b>Total Adjustments between accounting basis and funding basis under regulations</b>		<b>17,922</b>	<b>-</b>	<b>-</b>	<b>17,922</b>	<b>(17,922)</b>	<b>-</b>
<b>Increase/Decrease in year</b>		<b>(64)</b>	<b>-</b>	<b>-</b>	<b>(63)</b>	<b>55,950</b>	<b>55,887</b>
<b>Balance carried forward as at 31 March 2020</b>		<b>38,811</b>	<b>-</b>	<b>-</b>	<b>38,811</b>	<b>(641,288)</b>	<b>(602,477)</b>

## STATEMENT OF MOVEMENT IN RESERVES FOR THE YEAR ENDED 31 March 2019

This statement shows the movement in the year on the different reserves held by the Authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The 'Surplus or Deficit on the provision of services' line shows the true economic cost of providing the Authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance for Council Tax setting purposes. The 'Increase/Decrease in year' line shows the movement on the statutory General Fund Balance including Earmarked Reserves.

	Note	Total General fund balance £000	Capital Receipts Reserve £000	Capital Grants Unapplied Reserve £000	Total Usable Reserves £000	Total Unusable Reserves £000	Total Reserves £000
<b>Balance carried forward as at 31 March 2018</b>		<b>37,258</b>	-	-	<b>37,258</b>	<b>(649,092)</b>	<b>(611,834)</b>
<b>Movement in reserves during 2018/19</b>							
Cost of Service	CIES	(36,110)			(36,110)		(36,110)
Other Comprehensive Income and Expenditure		-			-	(10,418)	(10,418)
Total Comprehensive Income and Expenditure		(36,110)	-	-	(36,110)	(10,418)	(46,528)
<b>Adjustments between accounting basis and funding basis under regulations</b>							
<u>PFI Adjustment</u>	19.2	37			37	(37)	-
<u>Adjustments involving the Capital Adjustment Account</u>							
<b>Reversal of items in the C.I.E.S.</b>							
Depreciation, impairment & revaluation losses	11	10,806			10,806	(10,806)	-
Reversal of Impairments	11	(3,897)			(3,897)	3,897	-
Net gain or loss on sale of non-current assets	8	20	-		20	(20)	-
<b>Insertion of items not in the C.I.E.S.</b>							
Minimum Revenue Provision	19.2	(2,093)			(2,093)	2,093	-
Capital expenditure funded direct from revenue	19.2	(966)			(966)	966	-
<u>Adjustments involving the Pensions Reserve</u>							
Reversal of items related to pension benefits debited or credited to the Comprehensive Income and Expenditure Account	19.2	43,393			43,393	(43,393)	-
Employers pension contributions and direct payments to pensioners	19.2	(8,963)			(8,963)	8,963	-
<u>Adjustments involving the Collection Fund Adjustment Account</u>							
Amount by which council tax and business rates income credited to the CIES is different from the council tax calculated by statutory regulations	19.2	(626)			(626)	626	-
<u>Adjustments involving the Accumulated Absence Account</u>							
Amount by which officer remuneration charged to the CIES on an accruals basis is different from the remuneration charged in accordance with statutory requirements	19.2	16			16	(16)	-
<u>Adjustments to Capital Resources</u>							
Application of capital grants to finance capital				-	-	-	-
<b>Total Adjustments between accounting basis and funding basis under regulations</b>		<b>37,727</b>	-	-	<b>37,727</b>	<b>(37,727)</b>	-
<b>Increase/Decrease in year</b>		<b>1,617</b>	-	-	<b>1,617</b>	<b>(48,144)</b>	<b>(46,528)</b>
<b>Balance carried forward as at 31 March 2019</b>		<b>38,875</b>	-	-	<b>38,875</b>	<b>(697,237)</b>	<b>(658,363)</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 1.1 EXPENDITURE AND FUNDING ANALYSIS

The objective of the Expenditure and Funding Analysis is to demonstrate to the council tax and rate payers how the funding available to the Authority (i.e. Government grants, council tax and business rates) for the year has been used in providing services in comparison with those resources consumed or earned by the authority in accordance with generally accepted accounting practices. The Expenditure and Funding Analysis also shows how this expenditure is allocated for the decision making purposes between the Authority's directorates. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement (CIES).

#### 2019/20

	Net Expenditure on General Fund reported to Members	Adjustments to arrive at net amount chargeable to General Fund	Net Expenditure Chargeable to the General Fund (Note 1.2)	Adjustments between Funding and Accounting Basis (Note 1.2)	Net Expenditure in the Comprehensive Income and Expenditure Statement
	£000	£000	£000	£000	£000
Fire & Rescue Service	74,979	(24,816)	52,598	30,804	83,402
<b>Net cost of services</b>	<b>74,979</b>	<b>(24,816)</b>	<b>52,598</b>	<b>30,804</b>	<b>83,402</b>
Other income and expenditure	(75,142)	22,608	(52,534)	(12,882)	(65,416)
<b>(Surplus) or Deficit</b>	<b>(163)</b>	<b>(2,208)</b>	<b>64</b>	<b>17,922</b>	<b>17,986</b>

Opening General Fund	38,875
Plus Surplus on General Fund balance in year	(64)
Closing General Fund balance at 31 March	<u>38,811</u>

#### 2018/19

	Net Expenditure on General Fund reported to Members	Adjustments to arrive at net amount chargeable to General Fund	Net Expenditure Chargeable to the General Fund (Note 1.2)	Adjustments between Funding and Accounting Basis (Note 1.2)	Net Expenditure in the Comprehensive Income and Expenditure Statement
	£000	£000	£000	£000	£000
Fire & Rescue Service	71,975	(42,120)	52,897	51,156	104,053
<b>Net cost of services</b>	<b>71,975</b>	<b>(42,120)</b>	<b>52,897</b>	<b>51,156</b>	<b>104,053</b>
Other income and expenditure	(73,871)	19,358	(54,513)	(13,429)	(67,943)
<b>(Surplus) or Deficit</b>	<b>(1,896)</b>	<b>(22,762)</b>	<b>(1,616)</b>	<b>37,727</b>	<b>36,111</b>

Opening General Fund	37,259
Plus Surplus on General Fund balance in year	1,616
Closing General Fund balance at 31 March	<u>38,875</u>

## 1.2 NOTE TO THE EXPENDITURE AND FUNDING ANALYSIS

<b>2019/20</b>	<b>Depreciation charged to the General Fund</b>	<b>Adjustment for Capital Purposes</b>	<b>Net Change for the Pensions Adjustment</b>	<b>Other Differences</b>	<b>Total Adjustment Between funding and Accounting Basis</b>
	£000	£000	£000	£000	£000
Fire & Rescue Service	7,655	(2,494)	25,421	222	30,804
Net Cost of Services	<b>7,655</b>	<b>(2,494)</b>	<b>25,421</b>	<b>222</b>	<b>30,804</b>
Other income and expenditure		181	(13,547)	484	(12,882)
<b>Total</b>	<b>7,655</b>	<b>(2,313)</b>	<b>11,874</b>	<b>706</b>	<b>17,922</b>

<b>2018/19</b>	<b>Depreciation charged to the General Fund</b>	<b>Adjustment for Capital Purposes</b>	<b>Net Change for the Pensions Adjustment</b>	<b>Other Differences</b>	<b>Total Adjustment Between funding and Accounting Basis</b>
	£000	£000	£000	£000	£000
Fire & Rescue Service	10,806	(3,059)	43,393	16	51,156
Net Cost of Services	<b>10,806</b>	<b>(3,059)</b>	<b>43,393</b>	<b>16</b>	<b>51,156</b>
Other income and expenditure		(3,877)	(8,963)	(589)	(13,429)
<b>Total</b>	<b>10,806</b>	<b>(6,936)</b>	<b>34,430</b>	<b>(573)</b>	<b>37,727</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 1.3 EXPENDITURE AND INCOME ANALYSED BY NATURE

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is reported as a segment as specified by The CIPFA Code of Local Authority Accounting in the UK. However, decisions about resource allocation are taken by the Authority on the basis of budget reports analysed across expenditure codes. These reports are prepared on a different basis from the accounting policies used in the financial statements. In particular:

- no charges are made in relation to capital expenditure (whereas depreciation, revaluation and impairment losses in excess of the balance on the Revaluation Reserve and amortisations are charged to services in the Comprehensive Income and Expenditure Statement)
- the cost of retirement benefits is based on cash flows (payment of employer's pensions contributions) rather than current service cost of benefits accrued in the year

The table below shows the income and expenditure of the Authority in the form presented for management purposes during the year, reconciled to the cost of services included in the Comprehensive Income and Expenditure Account.

	2019/20			2018/19		
	£000	£000	£000	£000	£000	£000
<u>Amounts as reported to management</u>						
Employees	62,135			56,026		
Premises	3,851			3,933		
Transport	3,376			3,368		
Supplies & Services	5,872			6,188		
Establishment Costs	640			1,210		
External Support Costs	820			748		
Capital and Lease Financing Costs	3,701			4,425		
<u>Gross Expenditure</u>		80,394			75,898	
<u>Gross Income</u>		(8,724)			(5,478)	
Contributions to or (from) reserves		3,310			1,556	
Net Expenditure		74,979			71,975	
Government Grant and Council Tax Income (budget for the year)		(75,142)			(73,871)	
<b>Net surplus - to be transferred to reserves</b>		(163)			(1,896)	
Contributions to reserves		(3,473)			(1,556)	
Transfers between Useable Reserves		-			-	
Spending from Earmarked Reserves		3,699			1,835	
<b>Net movement in Earmarked Reserves</b>			63			(1,616)
<u>Amounts in the CIES not reported to management</u>						
Depreciation and impairment	7,655			6,909		
Net charges made for retirement benefits	25,421			43,393		
Surplus of PFI Equalisation Fund	42			37		
Employee Absence Accrual	222			16		
Deficit/(Surplus) on Council Tax and NNDR Collection Fund	442			(626)		
Net (Gain) or Loss on Sale of non-current Assets	181			20		
Capital Grants in year	-			-		
		33,964			49,749	
<u>Amounts in management information not included in the Cost of Services in the CIES</u>						
Minimum Revenue Provision	(2,195)			(2,093)		
Direct Revenue funding to Capital	(299)			(966)		
Employers Contributions to Pensions	(13,547)			(8,963)		
		(16,041)			(12,022)	
<b>Total Adjustment Between funding and Accounting Basis (Surplus) or deficit on provision of services</b>			17,922			37,727
			17,986			36,110

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 2 ACCOUNTING STANDARDS THAT HAVE BEEN ISSUED BUT HAVE NOT BEEN ADOPTED

The Code of Practice on Local Authority Accounting in the United Kingdom 2019/20 (the Code) requires changes in accounting policy to be applied retrospectively unless alternative transitional arrangements are specified.

The CIPFA Code of Practice requires disclosure of information relating to the impact of accounting standards that have been issued but not yet adopted.

The Authority does not anticipate that the following amendments will have a material impact on the information provided in the financial statements as there is unlikely to be a change to the reported information in the reported net cost of services or the Surplus or Deficit on the Provision of Services:

- Leases, classification of Leases (IFRS 16) - Due to Covid 19, the implementation of this Standard has been delayed for a year until 2021/22

### 3 CRITICAL JUDGEMENTS IN APPLYING ACCOUNTING POLICIES

Whilst there is some uncertainty in the short term regarding levels of government funding for the Fire Sector following a one year settlement at the 2019/20 budget announcement, risks remain regarding the levels of local funding achievable via the Council Tax Precept and Business Rates retention scheme as well as longer term grant funding. However, the Authority has determined that this uncertainty, when combined with COVID-19 risks, are not yet sufficient to provide an indication that the assets of the Authority might be impaired as a result of a need to close facilities and reduce levels of service provision.

Under a joint PFI venture, Gloucestershire County Council, Avon Fire & Rescue Service and Devon & Somerset Fire & Rescue Service receive a significant element of their training from Babcock International Group PLC, a Ltd company contracted to provide the training until 31 March 2028. The training is supplied at the Joint Fire Training Centre, Avonmouth, a facility that the service provider designed, built, financed and now operates under the PFI contract. As such, the Authority is deemed to part control the training services provided under the agreement. The accounting policies for PFI schemes and similar contracts have been applied to the arrangement and the authority's share of the training centre is recognised as Property, Plant and Equipment on the Authority's Balance Sheet. Red One Ltd has not been consolidated due to materiality as agreed by Audit, Performance and Review Committee in March 2020.

### 4 ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Authority's Balance Sheet at 31 March 2020 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Effect if Actual Results Differ from Assumptions
Property, Plant and Equipment	Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Authority will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets. The outbreak of Covid-19 has impacted global financial markets and market activity has been impacted. A material valuation uncertainty was therefore disclosed in the property valuer's report in relation to the valuation of land and buildings.	If the value of the assets is reduced, revaluations will increase or decrease, resulting in a change to the carrying value of the asset.
Property, Plant and Equipment	Assets are revalued on the basis of Direct Replacement cost which is dependant on assumptions about the building industry, for which there is a level of uncertainty.	If Direct Replacement Cost differs significantly, revaluations will increase or decrease, resulting in a change to the carrying value of the asset.
Pensions Liabilities	Assets and Liabilities of the Local Government Pension Scheme (LGPS) have been assessed based on values at the 31st March 2020 by actuarial valuation. For 2019/20, we used data from 11 months valuations. Within the assets held by the Devon LGPS are a number of properties. Given the unknown impact of Covid 19, it is likely the impact on the world's economy could be felt for many months and possibly years. It seems likely that it will have an effect on the property values held with the LGPS and hence a material valuation uncertainty was disclosed in the Pension Fund's financial statements in relation to the impact on the valuation of investments in land and buildings. A corresponding material uncertainty is disclosed in the Fire Authority's Financial Statements as the Authority's share of property funds is material.	If there was significant movement between 29th February 2020 and 31st March 2020, we would be required to restate the accounts. Assurance has been provided this is not the case in 2019-20. If the value of the property assets is reduced, revaluations will increase or decrease, resulting in a change to the carrying value of the asset.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 5 MATERIAL ITEMS OF INCOME AND EXPENDITURE

All major items of Income and Expenditure are disclosed on the face of the Comprehensive Income and Expenditure Statement with no material items required to be separately identified.

### 6 EVENTS AFTER THE BALANCE SHEET DATE

The draft Statement of Accounts was authorised for issue by the Treasurer on the 30th July 2020. Events taking place after this date are not reflected in the financial statements or notes unless otherwise stated. Where events taking place before this date provided information about conditions existing at 31 March 2020, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information. As part of the Safer Together Programme and, agreed by the Fire Authority on 10th January 2020, two Fire Stations will close during 2020, which will also see the removal of some front-line appliances that are no longer required when mapped to the risks in the area. Budleigh Salterton Fire Station closed on 1st April 2020 with Topsham due to close during 2020 when the restrictions associated with Covid 19 allow the safe relocation of the Fire Appliances currently based there being relocated to Service Headquarters and Middlemoor.

A review of the impact on the McCloud/Sergeant pension appeal was commissioned with the pension actuary to understand the impact on the Firefighters pension fund following the consultation which arose in July 2020. The impact on the fund is a £2.202m reduction in the liabilities which is applied as a past service cost. This is an event after the reporting period that is indicative of a condition that arose after 31 March 2020, and hence has been disclosed as non-adjusting event in line with IAS10

### 7 ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

This Movement In Reserves Statement details the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

### 8 OTHER OPERATING INCOME AND EXPENDITURE

	2019/20	2018/19
	£000	£000
(Gains)/losses on the disposal of non-current assets	181	20
Communities for Local Government Firefighters Pension Top-Up Grant	<u>(10,395)</u>	<u>(13,208)</u>
	<u>(10,214)</u>	<u>(13,188)</u>

### 9 FINANCING AND INVESTMENT INCOME AND EXPENDITURE

	2019/20	2018/19
	£000	£000
Interest on Loans	1,287	1,290
Investment income	<u>(398)</u>	<u>(345)</u>
Pensions Interest and administration Cost	18,608	18,796
	<u>19,497</u>	<u>19,741</u>

### 10 TAXATION AND NON SPECIFIC GRANT INCOMES

	2019/20	2018/19
	£000	£000
Council tax income	(52,977)	(50,901)
Non domestic rates	<u>(15,436)</u>	<u>(16,301)</u>
Non-ring-fenced government grants	(6,286)	(7,295)
	<u>(74,700)</u>	<u>(74,497)</u>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 11. PROPERTY PLANT AND EQUIPMENT

	Land	Buildings excluding dwellings	Assets under construction	Plant and machinery	Transport	Total
2019/20	£000	£000	£000	£000	£000	£000
Cost or valuation at 1 April 2019	18,378	82,843	-	2,845	23,544	127,610
Additions - purchased	-	748	238	623	695	2,304
Additions - exchange	120	644	-	-	-	764
Additions government granted	-	-	-	-	-	-
Reclassifications	-	-	-	-	-	-
Derecognition - disposals	-	(216)	-	-	(29)	(245)
Derecognition - exchange	(120)	(644)	-	-	-	(764)
Reversal of impairments	-	-	-	-	-	-
Impairments	-	-	-	-	-	-
Revaluation Increase/(decrease):	-	-	-	-	-	-
- to Revaluation Reserve	(37)	978	-	-	-	941
- to Surplus/Deficit on the provision of services	(30)	-	-	-	-	(30)
<b>At 31 March 2020</b>	<b>18,311</b>	<b>84,353</b>	<b>238</b>	<b>3,468</b>	<b>24,210</b>	<b>130,580</b>
Depreciation at 1 April 2019	-	(4)	-	(1,365)	(12,238)	(13,607)
Reclassifications	-	-	-	-	-	-
Reclassified as held for sale	-	-	-	-	-	-
Derecognition - disposals	-	39	-	-	24	63
Revaluation removals	-	5,440	-	-	-	5,440
Impairments	-	-	-	-	-	-
Reversal of Impairments	-	-	-	-	-	-
Charged during the year	-	(5,480)	-	(445)	(1,700)	(7,625)
<b>Depreciation at 31 March 2020</b>	<b>-</b>	<b>(5)</b>	<b>-</b>	<b>(1,810)</b>	<b>(13,914)</b>	<b>(15,729)</b>
<b>Net book value</b>						
As at 31 March 2019	18,378	82,839	-	1,480	11,306	114,003
As at 31 March 2020	18,311	84,348	238	1,658	10,296	114,851
<b>Asset financing</b>						
Owned	18,311	83,236	238	1,658	10,296	113,739
Finance Leased	-	-	-	-	-	-
Private finance initiative	-	-	-	-	-	-
PFI residual interests	-	1,112	-	-	-	1,112
<b>Total 31 March 2020</b>	<b>18,311</b>	<b>84,348</b>	<b>238</b>	<b>1,658</b>	<b>10,296</b>	<b>114,851</b>

#### Impact of Covid 19

The valuation was carried out with the information available at the time. Given the unknown impact of COVID 19 the valuation is due to be reviewed during 2020, having regard to evidence then available about the effect, if any, of the pandemic on asset values.

#### SIGNIFICANT COMMITMENTS UNDER CAPITAL CONTRACTS

As at 31 March 2020 the Authority has entered into a number of contracts for the construction or enhancement of property, plant and equipment in 2020/21 and future years budgeted to cost £1.8m. There were similar commitments at 31 March 2019 of £1.3m. Of these contracts there are two of significant value, being £0.3m committed to 4x4 vehicle replacement and £1.4m to replacing appliances (MRPs).



## NOTES TO THE CORE FINANCIAL STATEMENTS

### 11.1 PROPERTY PLANT AND EQUIPMENT VALUATIONS

	Land	Buildings excluding dwellings	Assets under construction	Plant and machinery	Transport	Total
	£000	£000	£000	£000	£000	£000
2019/20						
Valued at Historical Cost	-	-	238	3,468	24,209	27,915
Valued at Current Value in:	-	-	-	-	-	-
2019/20	18,311	84,352	-	-	-	102,663
2018/19	-	-	-	-	-	-
2015/16	-	-	-	-	-	-
2014/15	-	-	-	-	-	-
2013/14	-	-	-	-	-	-
<b>Total</b>	<b>18,311</b>	<b>84,352</b>	<b>238</b>	<b>3,468</b>	<b>24,209</b>	<b>130,578</b>

#### Valuation Information:

The above statement shows the impact of the Authority's programme for the revaluation of property, plant and equipment, including assets valued following completion of significant projects. The Authority has moved away from the five year rolling programme of revaluations in order to ensure that all revalued assets falling under the same class are assessed at the same time, per CIPFA guidance.

Valuations of land and buildings are carried out by a qualified surveyor (FRICS) in accordance with the methodologies and basis for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. The basis for valuation is set out in the Statement of Accounting Policies.

The authority is not aware of any material changes in asset values that have not been updated.

### 11.2 PROPERTY PLANT AND EQUIPMENT PRIOR YEAR

	Land	Buildings excluding dwellings	Assets under construction	Plant and machinery	Transport	Total
	£000	£000	£000	£000	£000	£000
2018/19						
Cost or valuation at 1 April 2018	18,378	79,594	-	2,364	22,047	122,383
Additions purchased	-	812	-	481	1,584	2,877
Additions donated	-	-	-	-	-	-
Additions government granted	-	-	-	-	-	-
Reclassifications	-	-	-	-	-	-
Derecognition - disposals	-	-	-	-	(87)	(87)
Reversal of Impairments	1,437	2,460	-	-	-	3,897
Impairments	-	-	-	-	-	-
Revaluation increase/(decrease):	-	-	-	-	-	-
- to Revaluation Reserve	-	2,444	-	-	-	2,444
- to Surplus/Deficit on the provision of services	(1,437)	(2,467)	-	-	-	(3,904)
<b>At 31 March 2019</b>	<b>18,378</b>	<b>82,843</b>	<b>-</b>	<b>2,845</b>	<b>23,544</b>	<b>127,610</b>
Depreciation at 1 April 2018	-	(4)	-	(992)	(10,678)	(11,674)
Reclassifications	-	-	-	-	-	-
Reclassified as held for sale	-	-	-	-	-	-
Derecognition - disposals	-	-	-	-	68	68
Revaluation removals	-	4,901	-	-	-	4,901
Impairments	-	-	-	-	-	-
Reversal of Impairments	-	-	-	-	-	-
Charged during the year	-	(4,901)	-	(373)	(1,628)	(6,902)
<b>Depreciation at 31 March 2019</b>	<b>-</b>	<b>(4)</b>	<b>-</b>	<b>(1,365)</b>	<b>(12,238)</b>	<b>(13,607)</b>
<b>Net book value</b>						
As at 31 March 2018	18,378	79,590	-	1,372	11,369	110,709
As at 31 March 2019	18,378	82,839	-	1,480	11,306	114,003
<b>Asset financing</b>						
Owned	<b>18,378</b>	<b>81,595</b>	<b>-</b>	<b>1,480</b>	<b>11,306</b>	<b>112,759</b>
Finance Leased	-	-	-	-	-	-
Private finance initiative	-	-	-	-	-	-
PFI residual interests	-	1,244	-	-	-	1,244
<b>Total 31 March 2019</b>	<b>18,378</b>	<b>82,839</b>	<b>-</b>	<b>1,480</b>	<b>11,306</b>	<b>114,003</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 12 FINANCIAL INSTRUMENTS

A new standard IFRS9 Financial Instruments came into effect 1 April 2018 and replaced IAS39 Financial Instruments. The objective of this Standard is to establish principles for the financial reporting of financial assets and financial liabilities that will present relevant and useful information to users of financial statements for their assessment of the amounts, timing and uncertainty of an entity's future cash flows.

#### 12.1 CATEGORIES OF FINANCIAL INSTRUMENTS

This note shows the effect of the reclassification of financial assets and the remeasurements of the carrying amounts then required.

	Current		Long Term	
	2019/20 £000	2018/19 £000	2019/20 £000	2018/19 £000
<b>Investments</b>				
Loans and Receivables	-	28,501	-	-
Amortised Costs	18,500	-	-	-
Fair Value through Profit or Loss	-	-	-	-
<b>Total Investments</b>	<b>18,500</b>	<b>28,501</b>	<b>-</b>	<b>-</b>
<b>Cash and Cash Equivalents</b>				
Amortised Costs	7,841	9,168	-	-
Fair Value through Profit or Loss	10,727	1,077	-	-
<b>Total Cash and Cash Equivalents</b>	<b>18,568</b>	<b>10,245</b>	<b>-</b>	<b>-</b>
<b>Debtors (Trade Receivables)</b>				
Amortised Costs	7,598	6,099	728	770
<b>Total Debtors (Trade Receivables)</b>	<b>7,598</b>	<b>6,099</b>	<b>728</b>	<b>770</b>
<b>Borrowings</b>				
Amortised Costs	(188)	(188)	(26,457)	(26,649)
<b>Total Borrowings</b>	<b>(188)</b>	<b>(188)</b>	<b>(26,457)</b>	<b>(26,649)</b>
<b>Finance Lease</b>				
Amortised Costs	(1,013)	(1,111)	(98)	(98)
<b>Total Finance Lease</b>	<b>(1,013)</b>	<b>(1,111)</b>	<b>(98)</b>	<b>(98)</b>
<b>Creditors (Trade Payables)</b>				
Amortised Costs	(5,854)	(8,469)	-	-
<b>Total Creditors (Trade Payables)</b>	<b>(5,854)</b>	<b>(8,469)</b>	<b>-</b>	<b>-</b>

#### 12.1.1 BORROWING

All long-term borrowing was from the Public Works Loan Board, an executive agency of HM Treasury. Annual repayments are for interest only and the principal is repayable at the date of loan maturity.

#### 12.1.2 FINANCIAL ASSETS

Financial assets at fair value through Profit and Loss consist of deposits with external fund managers. These are valued by reference to quoted market price.

#### 12.1.3 CASH AND CASH EQUIVALENTS

Cash and cash equivalents consist of the bank current account, on call accounts and money market funds all of which are repayable at 24 hours' notice without penalty.

## 12.2 INCOME, EXPENSES, GAIN AND LOSSES

	Surplus or Deficit on the Provision of Services Financing and Investment Income and Expenditure	
	2019/20 £000	2018/19 £000
<b>Net gains/losses on:</b>		
Financial assets measured at Amortised Cost	(2)*	-
<b>Total net gains/losses</b>	<b>(2)*</b>	<b>-</b>

\* The £2k represents an expected credit loss based on historical risk of default tables and as the sum falls below materiality levels it has not been charged to the Comprehensive Income & Expenditure Statement.

	2019/20 £000	2018/19 £000
<b>Interest Revenue</b>		
Financial assets measured at Amortised Cost	398	345
<b>Total Interest Revenue</b>	<b>398</b>	<b>345</b>

	2019/20 £000	2018/19 £000
<b>Interest Expense</b>		
Financial liabilities measured at Amortised Cost	(1,287)	(1,290)
<b>Total Interest Expense</b>	<b>(1,287)</b>	<b>(1,290)</b>

## 12.3 FAIR VALUE OF FINANCIAL ASSETS AND FINANCIAL LIABILITIES THAT ARE NOT MEASURED AT FAIR VALUE (but for which FAIR VALUE DISCLOSURES ARE REQUIRED)

Financial Liabilities	2019/20 £000	2018/19 £000
PWLB Debt	33,557	35,286
Short Term Borrowing	(90)	(90)
Short Term Creditors	(5,854)	(8,469)
Short Term PFI & Finance Lease Liability	(98)	(98)
Long Term PFI & Finance Lease Liability	(1,013)	(1,111)
<b>Total Liabilities</b>	<b>26,502</b>	<b>25,517</b>

Financial Assets	2019/20 £000	2018/19 £000
Money Market Loans < 1 Year	10,727	1,077
Short Term Investments	26,833	8,951
Long Term Investments	0	28,577
Short Term Debtors	7,598	6,099
Long Term Debtors	728	770
<b>Total Assets</b>	<b>45,885</b>	<b>45,474</b>

All Financial Assets at amortised cost with less than 12 months to maturity at Balance Sheet date are deemed to have the same carrying value and fair value as at 31st March 2020.

### 12.3.1 FAIR VALUE HIERARCHY FOR FINANCIAL ASSETS AND FINANCIAL LIABILITIES THAT ARE NOT MEASURED AT FAIR VALUE

Recurring Fair Value Measurements using:	Quoted Prices			Total
	in active markets for identical assets (Level 1)	Other significant observable inputs (Level 2)	Significant observable inputs (Level 3)	
<b>Financial Liabilities</b>				
<b>Financial Liabilities held at amortised cost:</b>				
PWLB Debt	-	25,534	-	25,534
PFI and Finance Lease Liability	-	(98)	-	(98)
<b>Total</b>	<b>-</b>	<b>25,437</b>	<b>-</b>	<b>25,437</b>
<b>Financial Assets</b>				
<b>Financial Assets held at amortised cost:</b>				
<b>Total</b>	<b>-</b>	<b>37,421</b>	<b>0</b>	<b>37,421</b>

## 12.4 AMOUNTS ARISING FROM EXPECTED CREDIT LOSSES

### Loss Allowance by Asset Class

	12 Month Expected Credit Losses £000	Lifetime Expected Credit Losses - not credit impaired £000	Lifetime Expected Credit Losses - simplified approach £000	Total £000
<b>Opening Balance as at 1 April 2019</b>	(5)	-	-	-
Financial Assets held at amortised cost:	3	-	-	-
<b>As at 31 March 2020</b>	<b>(2)</b>	<b>-</b>	<b>-</b>	<b>-</b>

Credit Risk Exposure	Credit Risk Rating £	Gross Carrying Amount
12 Month Expected Credit Loss	AAA	-
12 Month Expected Credit Loss	AAA	-
12 Month Expected Credit Loss	A (incl A+)	2

Interest Rate Risk	Total £000
Decrease in Fair Value of Fixed Rate Investments	151
Impact on Other Comprehensive Income and Expenditure	(4,720)
Decrease in fair value of Fixed Rate Borrowings Liabilities (no impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income or Expenditure)	(4,871)

These are notional costs and they would not be incurred if the outstanding loans run to their contractual maturity date. The approximate impact of a 1% Decrease in interest rates would be as above but with the movements being reversed.

### 13 CASH FLOW STATEMENT NOTES

#### 13.1 OPERATING ACTIVITIES

The cash flows for operating activities include the following items;

	2019/20	2018/19
	£000	£000
Interest Received	398	345
Interest Paid	(1,287)	(1,290)
<b>Total</b>	<b>(889)</b>	<b>(945)</b>

#### 13.2 INVESTMENT ACTIVITIES

	2019/20	2018/19
	£000	£000
Payments for property, plant and equipment	(2,070)	(2,659)
Sale of investments	-	-
Increase in Short-Term Deposits	10,001	(5,494)
Capital Grant Received	-	-
<b>Net Cash Flows from investing activities</b>	<b>7,931</b>	<b>(8,153)</b>

#### 13.3 FINANCING ACTIVITIES

	2019/20	2018/19
	£000	£000
Loans Repaid	(93)	(140)
Loan Capital Repayments of PFI and finance leases	(98)	(89)
<b>Net Cash Flows from investing activities</b>	<b>(191)</b>	<b>(229)</b>

#### 13.4 OTHER NON CASH MOVEMENT

	2019/20	2018/19
	£000	£000
(Gains)/losses on the disposal of non-current assets	181	20
PWLB Interest due, paid in new year	90	(434)
Accumulated Absence Account	(222)	(16)
Other Adjustments	(100)	(157)
<b>Net Other non cash movement</b>	<b>(50)</b>	<b>(588)</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 14 INVENTORIES

	31 March 2020 £000	31 March 2019 £000
Uniforms and Protective Clothing	194	115
Vehicle Spares Stocks	123	120
Equipment Stocks	75	81
<b>Total</b>	<b>392</b>	<b>315</b>

### 15 DEBTORS

#### 15.1 Trade and other receivables

	Current		Non-current	
	31 March 2020 £000	31 March 2019 £000	31 March 2020 £000	31 March 2019 £000
<b>Current Assets</b>				
Public Sector Bodies	8,096	7,055	728	770
Other	2,477	2,287	-	-
Provision for the impairment of receivables	(655)	(655)	-	-
<b>Total</b>	<b>9,919</b>	<b>8,687</b>	<b>728</b>	<b>770</b>

#### 15.2 Receivables past their due date but not impaired

	31 March 2020 £000	31 March 2019 £000
By up to three months	65	119
By three to six months	42	0
By more than six months	764	685
<b>Total</b>	<b>871</b>	<b>804</b>

#### 15.3 Provision for impairment of receivables

	31 March 2020 £000	31 March 2019 £000
<b>Balance at 1 April</b>	(655)	(55)
(Increase)/decrease in receivables impaired	0	(600)
<b>Balance at 31 March</b>	<b>(655)</b>	<b>(655)</b>

### 16 CASH AND CASH EQUIVALENTS

	31 March 2020 £000	31 March 2019 £000
Balance at 1 April	10,245	14,446
Net change in year	8,322	(4,200)
<b>Balance at 31 March</b>	<b>18,568</b>	<b>10,245</b>
<b>Made up of</b>		
Commercial banks and cash in hand	(353)	270
Current investments (less than 3 Months to maturity)	18,921	9,975
<b>Cash and cash equivalents as in statement of financial position</b>	<b>18,568</b>	<b>10,245</b>
Bank Balance - Commercial banks	-	-
<b>Cash and cash equivalents as cash flow statement</b>	<b>18,568</b>	<b>10,245</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 17 CREDITORS

	Current		Non-current	
	31 March 2020 £000	31 March 2019 £000	31 March 2020 £000	31 March 2019 £000
<b>Current Liabilities</b>				
Public Sector Bodies	(3,831)	(2,645)	-	-
Other entities and individuals	(3,028)	(3,964)	-	-
Accum absence	(961)	(739)	-	-
Defined Benefit Pension Schemes	-	-	(729,884)	(785,502)
<b>Total</b>	<b>(7,820)</b>	<b>(7,348)</b>	<b>(729,884)</b>	<b>(785,502)</b>

### 18 PROVISIONS

	Current		Non-current	
	31 March 2020 £000	31 March 2019 £000	31 March 2020 £000	31 March 2019 £000
Firefighter Employer Pension Contribution	(598)	(693)	(61)	(66)
NDR Appeals Provision	-	-	(423)	(440)
<b>Total</b>	<b>(598)</b>	<b>(693)</b>	<b>(484)</b>	<b>(506)</b>

	Firefighter Employer Pension Contribution £000	PFI Equalisation £000	NDR Appeals £000	Total £000
At 1 April 2018	754	-	412	1,167
Arising during the year (restated)	28	-	-	28
Used during the year	(23)	-	-	(23)
Reversed unused	-	-	27	27
Unwinding of discount	-	-	-	-
At 31 March 2019	759	-	440	1,199
At 1 April 2019	759	-	440	1,199
Arising during the year	(73)	-	-	(73)
Used during the year	(27)	-	-	(27)
Reversed unused	-	-	(16)	(16)
At 31 March 2020	659	-	423	1,082
<b>Expected timing of cash flows:</b>				
Between 1 April 2020 & 31 March 2021	598	-	-	598
Thereafter	61	-	423	484

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 19 USABLE AND UNUSABLE RESERVES

#### 19.1 USABLE RESERVES

Movements in the Authority's usable reserves are summarised in the Movement in Reserves Statement.

##### Earmarked Reserves

One of the categories of usable reserves is earmarked reserves. Details of the amounts set aside (transfers in) from the General Fund to provide financing for future expenditure is given in the table below.

The table below also shows the amounts posted back (transfers out) from earmarked reserves to meet the specific expenditure which is included within the CIES in 2019/20.

As part of the annual review of reserves in 2019-20, it was agreed by the Fire Authority that existing Earmarked Reserves will be presented in broad categories and analysed as outlined below. Therefore, the closing balances from 2018/19 for each reserve may not collate but, the overall total is correct. The information below mirror what is presented to Fire Authority members.

#### 2019/20

Earmarked reserve	Balance 1 April	Transfers In	Transfers Out	Balance 31 March
	£000	£000	£000	£000
Grants unapplied from previous years	1,145	(631)	(130)	383
Invest to Improve	5,937	13	(1,446)	4,503
Budget Smoothing Reserve	1,818	-	-	1,818
Direct Funding to Capital	19,960	2,348	-	22,308
Projects, risks, & budget carry forwards				
PFI Equalisation	295	-	(145)	150
Emergency Services Mobile Communications Programme	932	-	(56)	877
Breathing Apparatus Replacement	1,449	18	(1,466)	-
Mobile Data Terminals Replacement	381	-	(102)	279
PPE & Uniform Refresh	488	-	-	488
Pension Liability reserve	461	962	-	1,423
National Procurement Project	90	-	(90)	-
Budget Carry Forwards	363	618	(83)	898
Environmental Strategy	-	308	-	308
Upgrade Wi-Fi Internet Connection	75	-	(26)	50
Respiratory Protection Masks - Personal Fit	70	-	(69)	1
VEMA Outriggers	95	-	(85)	10
<b>Total Earmarked Reserves</b>	<b>33,561</b>	<b>3,635</b>	<b>(3,699)</b>	<b>33,495</b>
General Fund (non Earmarked) Balance	5,316	-	-	5,316
<b>Total General Fund</b>	<b>38,877</b>	<b>3,635</b>	<b>(3,699)</b>	<b>38,811</b>

#### 2018/19

Earmarked reserve	Balance 1 April	Transfers In	Transfers Out	Balance 31 March
	£000	£000	£000	£000
Grants unapplied from previous years	1,376	(102)	(129)	1,145
Invest to Improve	6,424	-	(486)	5,937
Budget Smoothing Reserve	918	-	900	1,818
Direct Funding to Capital	16,647	3,314	-	19,960
Projects, risks, & budget carry forwards				
PFI Equalisation	295	-	-	295
Emergency Services Mobile Communications Programme	921	-	11	932
Breathing Apparatus Replacement	1,650	-	(201)	1,449
Mobile Data Terminals Replacement	800	-	(419)	381
PPE & Uniform Refresh	504	-	(16)	488
Pension Liability reserve	1,525	-	(1,064)	461
National Procurement Project	215	-	(124)	90
Budget Carry Forwards	598	-	(235)	363
Commercial Services	72	-	(72)	-
Upgrade Wi-Fi Internet Connection	-	75	-	75
Respiratory Protection Masks - Personal Fit	-	70	-	70
VEMA Outriggers	-	95	-	95
<b>Total Earmarked Reserves</b>	<b>31,944</b>	<b>3,451</b>	<b>(1,835)</b>	<b>33,561</b>
General Fund (non Earmarked) Balance	5,316	-	-	5,316
<b>Total General Fund</b>	<b>37,260</b>	<b>3,451</b>	<b>(1,835)</b>	<b>38,877</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 19.2 UNUSABLE RESERVES

	31 March 2020 £000	31 March 2019 £000
Revaluation Reserve	(38,845)	(34,954)
Capital Adjustment Account	(49,452)	(52,307)
Pensions Reserve	729,884	785,502
Collection Fund Adjustment Account	(604)	(865)
NNDR Adjustment Account	73	(108)
Accumulated Absences Account	961	739
PFI Equalisation Fund	(728)	(770)
<b>Total</b>	<b>641,289</b>	<b>697,238</b>

#### Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Authority as finance for the costs of acquisition, construction and enhancement.

	2019/20 £000	2018/19 £000
<b>Balance at 1 April</b>	<b>(52,307)</b>	<b>(54,339)</b>
<i>Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:</i>		
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	181	89
Amounts of non-current assets written off on exchange as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	764	
Revaluation losses on property, plant and equipment	30	7
Charges for depreciation and impairment of non-current assets	7,625	6,903
	<b>8,600</b>	<b>6,999</b>
Minimum Revenue Provision	(2,195)	(2,093)
Capital Expenditure charged against the Revenue Account	(299)	(966)
Capital Receipts Reserve		
Capital grants & contributions credited to the Comprehensive Income & Expenditure Statement that have been applied to capital financing		
Exchange of asset	(764)	-
Adjusting amounts written out of the Revaluation Reserve	(2,488)	(1,838)
Depreciation written down in-year		(70)
<b>Balance at 31 March</b>	<b>(49,452)</b>	<b>(52,307)</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

#### Revaluation Reserve

The Revaluation Reserve contains the gains made by the Authority arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation, or
- disposed of and the gains are realised.

	2019/20 £000	2018/19 £000
<b>Balance at 1 April</b>	<b>(34,954)</b>	<b>(29,447)</b>
Upward Revaluation of assets	(7,077)	(7,425)
Disposal/derecognition	100	
Downward revaluations	697	80
Difference between fair value depreciation and historical cost depreciation	2,389	1,838
<b>Balance at 31 March</b>	<b>(38,845)</b>	<b>(34,954)</b>



## NOTES TO THE CORE FINANCIAL STATEMENTS

### Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

	2019/20 £000	2018/19 £000
<b>Balance at 1 April</b>	<b>785,502</b>	733,309
Remeasurements of the net defined liability/ (asset)	<b>(67,492)</b>	17,764
Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on Provision of services	<b>25,421</b>	43,393
Employer's pensions contributions and direct payments to pensioners payable in the year	<b>(13,547)</b>	(8,963)
<b>Balance at 31 March</b>	<b>729,884</b>	785,502

### Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax income in the Comprehensive Income and Expenditure Statement as it falls due from council tax payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

	2019/20 £000	2018/19 £000
<b>Balance at 1 April</b>	<b>(865)</b>	(981)
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	<b>261</b>	115
<b>Balance at 31 March</b>	<b>(604)</b>	(865)

### National Non Domestic Rates (NNDR) Adjustment Account

The NNDR Adjustment Account manages the differences arising from the recognition of NNDR income in the Comprehensive Income and Expenditure Statement as it falls due from commercial premises compared with the statutory arrangements for paying across amounts to the General Fund from the Collection fund.

	2019/20 £000	2018/19 £000
<b>Balance at 1 April</b>	<b>(108)</b>	633
Amount by which NNDR credited to the Comprehensive Income and Expenditure Statement is different from NNDR income calculated for the year in accordance with statutory requirements	<b>181</b>	(741)
<b>Balance at 31 March</b>	<b>73</b>	(108)

### Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

	2019/20 £000	2018/19 £000
<b>Balance at 1 April</b>	<b>739</b>	723
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	<b>222</b>	16
<b>Balance at 31 March</b>	<b>961</b>	739

### PFI - Equalisation Fund

An equalisation fund is administered by Gloucestershire County Council on behalf of the project partners. The fund balance attributable to the authority at the end of each financial year is recognized within the balance sheet. As at 31<sup>st</sup> March 2020 a surplus of £0.728m (£0.77m as at 31 March 2019) was attributable to Devon and Somerset FRA and this has been included as a PFI debtor against Gloucestershire County Council.

	2019/20 £000	2018/19 £000
<b>Balance at 1 April</b>	<b>(770)</b>	(807)
PFI Movement for the year	<b>42</b>	37
<b>Balance at 31 March</b>	<b>(728)</b>	(770)

**NOTES TO THE CORE FINANCIAL STATEMENTS**

**20 MEMBERS ALLOWANCES**

It is a requirement that after the end of the year to which a scheme relates, an Authority shall make arrangements for the publication of the total sum paid by it in the year under the scheme to each recipient in respect of basic allowance and special responsibility allowance. Details of such payments in 2019/20 are shown in the following table which shows all serving members during 2018/19 and 2019/20.

The Authority paid the following amounts for members of the Authority during the year.

	Basic and Special Responsibility Allowance	Travel and Subsistence	2019/20	2018/19
	£	£	£	£
Michael Best	2,733	-	2,733	2,679
Frank Biederman	2,733	387	3,120	3,073
Ann Bown	3,496	227	3,723	7,672
Lynda Bowyer	402	42	444	2,806
Pam Buchan	2,388	426	2,814	-
Peter Burridge-Clayton	2,733	463	3,196	3,435
Caroline Chugg	-	-	-	728
Simon Coles	3,496	741	4,237	8,017
Polly Colthorpe	2,733	-	2,733	2,679
Ian Doggett	2,307	237	2,544	-
Jonathan Drean	6,081	915	6,996	2,892
Andrew Eastman	2,733	314	3,047	3,242
Victor Ellery	447	-	447	2,968
Brian Greenslade	-	-	-	1,286
Robert Hannaford	6,081	263	6,344	2,876
Mark Healey	6,833	1,084	7,917	8,671
Neil Hendy	353	150	503	3,144
Gordon Hook	331	-	331	2,019
Richard Hosking	-	-	-	591
Martin Leaves	-	-	-	245
John Mathews	447	-	447	2,584
Terry Napper	2,733	490	3,223	2,870
Ronald Peart	2,733	281	3,014	2,946
Graham Prowse	2,733	-	2,733	2,679
Ray Radford	2,733	199	2,932	2,562
Sara Randall Johnson	16,398	554	16,952	17,062
Leigh Redman	6,833	1,445	8,278	8,253
John Riley	-	-	-	245
Andrew Saywell	9,038	1,122	10,160	9,701
Chaz Singh	862	121	983	-
David Thomas	9,038	542	9,580	9,177
Jeffrey Trail	2,733	574	3,307	2,835
Ian Tuffin	1,526	-	1,526	-
Linda Vjeh	2,733	389	3,122	3,810
David Watson	200	-	200	-
Nick Way	2,307	209	2,516	-
George Wheeler	9,648	1,406	11,054	10,059
Jeremy Yabsley	2,344	162	2,506	-
<b>Totals</b>	<b>120,919</b>	<b>12,746</b>	<b>133,665</b>	<b>133,806</b>

**21 OFFICERS REMUNERATION**

The remuneration paid to the Authority's senior employees is as follows analysed in bands of £5,000 in excess of £50,000:

The increase in numbers earning £50,000-£54,999 since last year is due to cost of living pay rise at 2% increasing the total earnings of some uniform staff and a regrade of the station manager pay bands. The change is not reflective of an increase in the number of senior staff.

**21.1 Number of Employees earning in excess of £50,000**

	2019/20	2018/19
£50,000 - £54,999	58	43
£55,000 - £59,999	26	36
£60,000 - £64,999	23	18
£65,000 - £69,999	7	6
£70,000 - £74,999	-	1
£75,000 - £79,999	4	5
£80,000 - £84,999	1	1
£85,000 - £89,999	-	1
£90,000 - £94,999	1	1
£95,000 - £99,999	1	-
£100,000 - £104,999	1	-
£115,000 - £119,999	2	2
£130,000 - £134,999	1	-
£150,000 - £154,999	-	2
£155,000 - £159,999	1	-

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 21.2 Senior Officers Remuneration 2019/20 over £50k

There were leavers and new starters in senior management which has amended the number of individuals shown on the list below when compared to 2018/19.

Post Title	Salary (Including			Compensation for loss of office £	Total Remuneration excluding pension contrbns £	Pension Contribns £	Total Remuneration including pension contrbns 2019/20 £
	Fees and Allowances) £	Benefits in Kind £					
Chief Fire Officer - Lee Howell	157,302	-	-	-	157,302	45,192	202,494
Deputy Chief Fire Officer	130,691	-	-	-	130,691	48,587	179,278
Assistant Chief Fire Officer - Service Improvement	117,974	-	-	-	117,974	40,141	158,115
Assistant Chief Fire Officer - Service Delivery	117,974	-	-	-	117,974	33,893	151,867
Assistant Chief Fire Officer - Service Delivery (a)	93,045	-	-	-	93,045	22,617	115,662
Area Manager – Service Delivery - Functions	78,240	-	-	-	78,240	22,838	101,078
Area Manager – Service Delivery - Delivery (b)	43,928	-	-	-	43,928	12,655	56,583
Area Manager – Service Delivery - Capabilities	78,527	-	-	-	78,527	22,655	101,182
Area Manager - Head of Transformational Change	83,303	-	-	-	83,303	29,393	112,696
Area Manager - Service Improvement	76,025	-	-	-	76,025	18,981	95,006
Director of Corporate Services	97,869	-	-	-	97,869	17,957	115,826
Director of Finance and Resourcing ( c )	103,673	-	-	-	103,673	19,046	122,719
HR Manager	66,879	-	-	-	66,879	12,100	78,979
Head of Finance	63,523	-	-	-	63,523	11,666	75,189
Head of Estates (d)	59,299	-	-	-	59,299	10,884	70,183
Head of Corporate Communications	61,608	-	-	-	61,608	11,297	72,905
Head of Procurement and Fleet ( e )	69,392	-	-	-	69,392	11,861	81,253
Head of ICT	63,639	-	-	-	63,639	11,689	75,328
	<b>1,562,891</b>	-	-	-	<b>1,562,891</b>	<b>403,452</b>	<b>1,966,343</b>

(a) AM Service Delivery for 9 months of the year and then ACFO for 3 months. (b) Left 6/9/2019 (c)Seconded to NFCC fm 16/03/20  
(d) In post from 01/05/19 (e)Director of Resourcing interim from 16/03/20

### Senior Officers Remuneration 2018/19 over £50k

Post Title	Salary (Including			Compensation for loss of office £	Total Remuneration excluding pension contrbns £	Pension Contribns £	Total Remuneration including pension contrbns 2018/19 £
	Fees and Allowances) £	Benefits in Kind £					
Chief Fire Officer (a) Lee Howell	153,466	-	-	-	153,466	21,947	175,413
Chief Fire Officer Glenn Askew	153,466	-	-	-	153,466	24,976	178,442
Assistant Chief Fire Officer - Service Improvement	115,097	-	-	-	115,097	15,766	130,863
Assistant Chief Fire Officer - Service Delivery	115,097	-	-	-	115,097	16,459	131,556
Area Manager – Service Delivery - Functions	75,078	-	-	-	75,078	13,199	88,277
Area Manager – Service Delivery - Delivery	86,828	-	-	-	86,828	16,545	103,373
Area Manager – Service Delivery - Capabilities	76,189	-	-	-	76,189	10,389	86,578
Area Manager - Head of Transformational Change	75,777	-	-	-	75,777	10,389	86,166
Area Manager - Head of Organisational Assurance	77,596	2,433	-	-	80,029	15,855	95,884
Area Manager - Service Improvement	69,738	-	-	-	69,738	8,272	78,010
Director of Corporate Services	87,922	3,530	-	-	91,452	17,233	108,685
Treasurer/Director of Finance	77,605	-	-	-	77,605	14,567	92,172
HR Manager	59,377	-	-	-	59,377	11,638	71,015
Assistant Head of Finance	50,741	-	-	-	50,741	9,945	60,686
Head of Estates	58,470	-	-	-	58,470	11,460	69,930
Head of Corporate Communications (b)	43,731	-	-	-	43,731	8,571	52,302
Head of Procurement and Fleet	68,470	3,086	-	-	71,556	13,420	84,976
Head of ICT	58,470	-	-	-	58,470	11,460	69,930
	<b>1,503,118</b>	<b>9,049</b>	-	-	<b>1,512,167</b>	<b>252,091</b>	<b>1,764,258</b>

(a) Seconded 2/11/17 to 31/3/19  
(b) In Post from 8/5/18

### 21.3 Exit Packages agreed

This note identifies the cost of termination benefits for those Employees who the Authority has decided to terminate employment before their normal retirement date.

Exit Package Cost Band (including special payments)	No of Compulsory Redundancies		No of other departures agreed		Total No of exit packages by cost band (b + c)		Total cost of exit packages in each band	
	2019/20	2018/19	2019/20	2018/19	2019/20	2018/19	2019/20	2018/19
£0 - £20,000	-	-	3	6	3	6	£22,771	£70,288
£20,001 - £40,000	-	-	-	3	-	3	£0	£75,178
£40,001 - £60,000	-	-	1	-	1	-	£40,202	£0
£60,001 - £80,000	-	-	-	-	-	-	£0	£0
<b>Total</b>	-	-	<b>4</b>	<b>9</b>	<b>4</b>	<b>9</b>	<b>£62,972</b>	<b>£145,466</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 22 EXTERNAL AUDITOR FEES

The Authority has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and to non-audit services provided by the Authority's external auditors.

	2019/20 £000	2018/19 £000
Fees payable to Grant Thornton with regard to external audit services carried out by the appointed auditor for the year	31	28
<b>Total</b>	<b>31</b>	<b>28</b>

### 23 GRANT INCOME

The Authority credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement (CIES) in 2019/20

	2019/20 £000	2018/19 £000
Grants		
New Dimensions Grant	(945)	(816)
Firelink Grant *	-	(918)
Hinkley Point Grant	(74)	(128)
Rural Services Delivery Grant	(424)	(424)
Business Rates Relief	(1,335)	(1,166)
Fire Pension Grant	(3,904)	-
Section 31 Grants (Minor)	(17)	(17)
Levy Account Surplus	(53)	(240)
Covid 19 Grant	(281)	-
Sub Total Grants	(7,033)	(3,709)
		-
Insurance cost recovery	(72)	(11)
Legal fees	1	(38)
NNDR Imbalance	-	(153)
Procurement income from Frameworks	(30)	(28)
Rental income	(61)	(168)
Secondment income	(353)	(318)
Vehicle sales and maintenance	(42)	(53)
Other income and donations	(361)	(196)
Corresponder Income	(35)	(64)
Community Responders	-	(11)
PFI Fair value	(447)	(447)
Training Income	(342)	(289)
Primary Authority	(44)	(35)
Sub Total Other Income	(1,787)	(1,810)
<b>Total within cost of services in the CIES</b>	<b>(8,820)</b>	<b>(5,519)</b>

\* Firelink grant for 2019/20 was received in advance and transferred in from reserves

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 24 RELATED PARTY TRANSACTIONS

The Authority is required to disclose material transactions with related parties/bodies or individuals that have the potential to control or influence the Authority or to be controlled or influenced by the Authority. Disclosure of these transactions allows readers to assess the extent to which the Authority might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Authority.

**Central Government** Central Government has significant influence over the general operations of the Authority - it is responsible for providing the statutory framework within which the Authority operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Authority has with other parties (eg council tax bills). Grants received from government departments are set out in Note 23.

**Members** Members of the Authority have direct control over the Service's financial and operating policies. The total of members' allowances paid in 2019/20 is shown in Note 20. In relation to members, the Authority's constitution requires members to declare their interests in related parties in a register of interests. In addition, members are asked to declare separately any transactions with the Authority. **In relation to 2019/20 no material transactions were disclosed.**

	2019/20 £000	2018/19 £000
<b>Red One Limited^</b>		
Receipts from Red One Ltd of training income and reimbursements	(245)	(285)
<b>FRIC*</b>		
Payments for Insurance	832	807

#### **^Red One Ltd.**

In 2013 the Authority established Red One Ltd., which is a wholly owned subsidiary limited by shares, to enable trading activity to take place. The company focuses on selling training and specialist staffing solutions to public and private sector clients both in the UK and overseas. Any costs born by the Authority in relation to this activity are directly reimbursed and an annual dividend is paid over to the Authority from retained profits. The Authority and management have made a judgement that the activities of Red One Ltd. do not have a material impact upon the accounts of the Authority and as a result the accounts have not been consolidated as a group.

#### **\*Risk Protection**

Until 31 October 2015 Insurances for the Authority were arranged as part of a consortium of nine fire and rescue authorities. These fire and rescue authorities, including Devon & Somerset, are now members of the Fire and Rescue Indemnity Company Limited. The company commenced trading in November 2015. The Authority's risk protection arrangements are provided through the pooled funds of the company. The Authority made a contribution of £832k to the company for the year end 31 October 2019 of which £467k relates to the 2020/21 financial year.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 25 CAPITAL EXPENDITURE AND CAPITAL FINANCING

The total amount of capital expenditure incurred in the year is shown in the table below together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Authority that has yet to be financed. The CFR is analysed in the second part of this note.

	2019/20 £000	2018/19 £000
Opening Capital Financing Requirement	26,746	26,928
<u>Capital investment</u>		
Operational assets	2,303	2,877
<u>Sources of Finance</u>		
Government grants and contributions	-	-
<u>Sums set aside from revenue</u>		
Minimum Revenue Provision	(2,195)	(2,093)
Direct revenue funding	(299)	(966)
<b>Closing Capital Financing Requirement</b>	<b>26,555</b>	<b>26,746</b>
<b>Explanation of movements in year</b>	<b>2019/20</b>	<b>2019/20</b>
	<b>£000</b>	<b>£000</b>
Increase/(Decrease) in underlying need to borrow	(93)	(93)
(Decrease) in PFI/lease liabilities	(98)	(89)
<b>Increase/(decrease) in Capital Financing Requirement</b>	<b>(191)</b>	<b>(182)</b>

### 26 LEASES

#### 26.1 OPERATING LEASES AS LESSEE

Total rentals paid during the year amounted to £0.751m. It is estimated that the outstanding liability for future years, in relation to existing lease agreements is £1.268m. But under IFRS16 the majority of this future cost will be via financing costs and minimum revenue provision.

	2019/20 £000	2018/19 £000
<u>Payments recognised as an expense in year</u>	751	754
<u>Future Minimum Lease Payments payable:</u>		
Not later than one year	580	595
Between one and five years	688	1,001
<b>Total</b>	<b>1,268</b>	<b>1,596</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 27 PRIVATE FINANCE INITIATIVES AND SIMILAR CONTRACTS

In a joint PFI venture, Gloucestershire County Council, Avon Fire & Rescue Service and Devon & Somerset Fire & Rescue Service receive an element of their fire training from Babcock International Group PLC, a company contracted to provide the training until 31 March 2028. The training is supplied at the Joint Fire Training Centre, Avonmouth, a facility that the service provider designed, built, financed and now operates (DBFO) under the PFI contract.

The IFRS Code accounting regulations require the asset to be included in the balance sheet relating to our 25% share of the contract. The liabilities to pay future rentals are also required to be included.

The Authority makes an agreed payment each year which is increased each year by inflation and can be reduced if the contractor fails to meet availability and performance standards in any year but which is otherwise fixed. Payments remaining to be made under the PFI contract at 31 March 2020 (excluding any estimation of inflation and availability/ performance deductions) are as follows:

	Payment for Services £000	Reimbursement of Capital Expenditure £000	Interest £000	2019/20 £000	2018/19 £000
Paid in 2019/20	552	98	107	756	739
<b>Outstanding undischarged contract obligations:</b>					
Payable within one year	576	101	99	776	757
Payable within two to five years	2,502	501	298	3,301	3,221
Payable within six to ten years *	2,095	509	92	2,697	3,552
	<u>5,173</u>	<u>1,112</u>	<u>489</u>	<u>6,774</u>	<u>7,530</u>

\* There are eight years remaining.

Although the payments made to the contractor are described as unitary payments, they have been calculated to compensate the contractor for the fair value of the services they provide, the capital expenditure incurred and interest payable whilst the capital expenditure remains to be reimbursed. The liability outstanding to pay the liability to the contractor for capital expenditure incurred is as follows:

	2019/20 £000	2018/19 £000
Balance outstanding at 1 April	1,209	1,298
Payments in year	(98)	(89)
Capital Expenditure incurred in the year		
Other movements		
<b>Balance outstanding at 31 March</b>	<u>1,111</u>	<u>1,209</u>

### 28 IMPAIRMENT LOSSES & REVERSALS

The Code requires disclosure by class of assets of the amounts for impairment losses and impairment reversals charged to the Surplus or Deficit on the Provision of Services and to Other Comprehensive Income and Expenditure. These disclosures are consolidated in Note 11 which reconciles the movement over the year in the Property, Plant and Equipment balances.

	2019/20 £000	2018/19 £000
Impairment of Land	-	-
Impairment of Buildings	-	-
<b>Net Amount Charged to the CIES</b>	<u>-</u>	<u>-</u>

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 29.1 PENSION COSTS

In accordance with the requirements of IAS19 the Devon & Somerset Fire & Rescue Authority records in its balance sheet its share of assets and liabilities related to pension schemes and matches the net amount with an equivalent pension reserve. The Authority participates in three schemes, two which are Fire Service Pension Schemes for Fire Officers which are unfunded, and the Local Government Pension Scheme which is administered by Devon County Council.

The Local Government Pension Scheme is a funded defined benefit final salary scheme meaning that the Authority and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets. In addition, there is a second unfunded local government pension scheme liability which was previously reported under the LGPS but is now called out separately. This unfunded scheme is where the Authority has, as an employer, agreed to enhance the retirement pensions of staff, for which there are no additional employee contributions received.

There are four Fire pension schemes for fire officers, all of which are unfunded defined benefit final salary schemes, meaning there are no investment assets built up to meet the pension liabilities as they fall due. The schemes are administered by the Fire Authority and known as the fire fund. The schemes are balanced to zero by the receipt of top up grant received from the Home Office. The first scheme is the 1992 Firefighters Pension Scheme (FPS), the second being the 2006 New firefighters pension scheme and the third being the 2006 Modified Pension scheme (reported within the 2006 scheme). From April 2015 the Fire Fighters Pension Scheme 2015 came in to being, with previous schemes being closed to new members. The Authority has one further pension liability which is in respect of injury awards issued under the Firefighters Compensation Regulations.

Contribution percentages vary depending upon each scheme.

For all schemes the employee contribution is based upon their gross salary, with that percentage varying if their salary changes.

Scheme	Employer Percentage Rate 2019/20	Total Contributions expected to be made by the authority in the year to 31st March 2021 £000
Local Government Pension Scheme	19.6%	1,996
1992 Firefighters Pension Scheme	37.3%	} 4,555
2006 New firefighters Pension Scheme	27.4%	
2006 Modified firefighters Pension Scheme	37.3%	
2015 Firefighters Pension Scheme	28.8%	

The cost of retirement benefits are recognised in the comprehensive income and expenditure statement (CIES) when they are earned by employees rather than when the benefits are eventually paid as pensions. However the charge which has to be made against council tax is based on the cash payable in the year, so the real cost (service cost) of retirement benefits is reversed out of the General Fund by way of the Movement in Reserves Statement (MIRS).

There have been no material adjustments relating to pensions relating to the transition to IFRS.

The following transactions have been made in the CIES & MIRS during the year.



NOTES TO THE CORE FINANCIAL STATEMENTS

Note 29.2 Pension Schemes

	LG Pension Scheme 2019/20 £000	LG Pension Scheme 2018/19 £000	LG Unfunded 2019/20 £000	LG Unfunded 2018/19 £000	Fire schemes 2019/20 £000	Fire schemes 2018/19 £000	Total 2019/20 £000	Total 2018/19 £000
<b>Comprehensive Income &amp; Expenditure Statement</b>								
<i>Service Cost Comprising:</i>								
Current Service Cost	3,966	3,546	-	-	12,249	11,203	16,215	14,749
Past Service Costs	993	13	-	-	-	23,042	993	23,055
<i>Financing and Investment Income and Expenditure:</i>								
Net Interest Expense	886	931	7	8	17,675	17,823	18,568	18,762
Administration Expenses	40	34					40	34
CLG Pension top up grant					(10,395)	(13,208)	(10,395)	(13,208)
<b>Total Post-employment benefits charged to the Surplus or Deficit on the Provision of Services</b>	<b>5,885</b>	<b>4,524</b>	<b>7</b>	<b>8</b>	<b>19,529</b>	<b>38,860</b>	<b>25,421</b>	<b>43,392</b>
<i>Remeasurement of the net defined benefit liability comprising:</i>								
Expected return on plan assets (excluding the amount included in net interest expense)	5,930	(1,750)					5,930	(1,750)
Actuarial gains and losses arising on changes in demographic assumptions								
Actuarial gains and losses arising on changes in financial assumptions								
Other								
<b>Total Post-employment benefits charged to the CIES</b>	<b>5,930</b>	<b>(1,750)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>5,930</b>	<b>(1,750)</b>
<b>Movement in Reserves Statement</b>								
Reversal of net charges made to the Surplus or Deficit on the Provision of Services for post - employment benefits in accordance with the code	(5,885)	(4,524)	(7)	(8)	(19,529)	(38,860)	(25,421)	(43,392)
<i>Actual amount charged against the General Fund Balance for pensions in the year</i>								
Employers contributions payable to scheme	2,107	1,815			8,753	4,437	10,860	6,251
Employers contributions payable to scheme (seconded not charged to general fund)	-	-	-	-	63	33	63	33
Ill health charges					474	281	474	281
Retirement benefits payable to pensioners - Authority			19	18	2,131	2,379	2,150	2,397
Retirement benefits payable to pensioners - Fund	1,682	1,914			23,579	21,768	25,261	23,682
<b>Total Retirement benefits payable to pensioners</b>	<b>1,682</b>	<b>1,914</b>	<b>19</b>	<b>18</b>	<b>25,710</b>	<b>24,147</b>	<b>27,411</b>	<b>26,079</b>

## NOTES TO THE CORE FINANCIAL STATEMENTS

Reconciliation of the present value of the scheme liabilities	LG Pension Scheme 2019/20 £000	LG Pension Scheme 2018/19 £000	LG Unfunded 2019/20 £000	LG Unfunded 2018/19 £000	Fire schemes 2019/20 £000	Fire schemes 2018/19 £000	Total 2019/20 £000	Total 2018/19 £000
1st April	93,212	89,188	345	339	747,336	695,575	840,893	785,102
Current Service Cost	3,966	3,546	-	-	12,249	11,203	16,215	14,749
Interest Cost	2,229	2,259	7	8	17,675	17,823	19,911	20,090
Contributions by scheme participants	725	653	-	-	3,893	3,810	4,618	4,463
<i>Remeasurement (gains) and losses:</i>								
Actuarial gains and losses arising on changes in demographic assumptions	(1,722)	(5,403)	2	17	1,116	(20,422)	(604)	(25,808)
Actuarial gains and losses arising on changes in financial assumptions	(11,665)	4,870	(11)	-	(62,645)	40,452	(74,321)	45,322
Experience gains and losses	1,418	-	-	-	-	-	1,418	-
Past service Costs	993	13	-	-	-	23,042	993	23,055
Benefits Paid	(1,682)	(1,914)	(19)	(18)	(25,710)	(24,147)	(27,411)	(26,079)
31st March	<b>87,475</b>	<b>93,212</b>	<b>324</b>	<b>345</b>	<b>693,914</b>	<b>747,336</b>	<b>781,712</b>	<b>840,894</b>

Pensions Assets and Liabilities Recognised in the Balance Sheet	2019/20 £000	2018/19 £000
<b>Present value of liabilities</b>		
LGPS	(87,475)	(93,212)
LGPS- unfunded	(324)	(345)
Firefighters Pension schemes	(658,203)	(708,269)
Firefighters Compensation Regulations	(35,711)	(39,067)
Fair value of assets in the LGPS	51,829	55,391
	<b>(729,884)</b>	<b>(785,502)</b>
Surplus/(deficit) in the scheme:		
LGPS	(35,646)	(37,821)
LGPS- unfunded	(324)	(345)
Firefighters Pension schemes	(658,203)	(708,269)
Firefighters Compensation Regulations	(35,711)	(39,067)
<b>Net Liability arising from defined benefit obligation</b>	<b>(729,884)</b>	<b>(785,502)</b>

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels etc. All schemes have been assessed by Barnett Waddingham, an independent firm of actuaries, estimates for the LGPS Devon Fund being based on the latest full valuation of the scheme undertaken in 2019 and the Devon & Somerset FPS valuation in 2017.

The value of pension assets is estimated based upon information available at the Balance Sheet date, but these valuations may be earlier than the Balance Sheet date. The actual valuations at the Balance Sheet date, which may not be available until some time later, may give a different value of pension assets, but this difference is not considered to be material.

The Fire Fund has no assets to cover its liabilities. The Local Government Pension Schemes assets consist of the following categories, by proportion of the total assets held:-

NOTES TO THE CORE FINANCIAL STATEMENTS

Note 29.3 Pension Schemes

Proportion of assets held - LGPS	£000	31 March 2020	£000	31 March 2019
		%		%
Gilts	2,211	4%	1,786	3%
UK Equities	6,897	13%	9,105	16%
Overseas Equities	22,289	43%	23,639	43%
Property	4,882	9%	4,962	9%
Infrastructure	2,233	4%	2,083	4%
Target Return Portfolio	6,805	13%	7,917	14%
Cash	604	1%	943	2%
Other Bonds	2,716	5%	1,064	2%
Alternative Assets	3,192	6%	2,966	5%
Private Equity	0	0%	926	2%
<b>Total Fair value of LGPS assets</b>	<b>51,829</b>	<b>100%</b>	<b>55,391</b>	<b>100%</b>

Based on estimated bid values.

Movement between the opening and closing balances of the fair value of assets:	Year to 31 March 2020	Year to 31 March 2019
	£000	£000
Opening fair value	55,391	51,793
Interest Income	1,343	1,328
Return on plan assets (excluding the amount included in net interest expense)	(5,930)	1,750
Other Actuarial Gains/ (Losses)	(85)	-
Administration Expenses	(40)	(34)
Contributions by employer	2,126	1,833
Contributions by scheme participants	725	653
Estimated benefits paid	(1,701)	(1,932)
<b>Fair value of scheme assets at end of period</b>	<b>51,829</b>	<b>55,391</b>

Basis for establishing assets and liabilities	LG Pension Scheme	LG Pension Scheme	LG Unfunded	LG Unfunded	Fire Schemes	Fire Schemes
	2019/20	2018/19	2019/20	2018/19	2019/20	2018/19
	£000	£000	£000	£0	£000	£000
<b>Mortality assumptions</b>						
Longevity at 65 for current pensioners						
Men	22.90	22.40	22.90	22.40	21.00	20.80
Women	24.10	24.40	24.10	24.40	23.10	23.10
Longevity at 65 for future pensioners						
Men	24.30	24.10	24.30	24.10	22.70	22.40
Women	25.50	26.20	25.50	26.20	24.90	25.00
Rate of inflation RPI	2.65%	3.40%	2.65%	3.40%	2.70%	3.40%
Rate of inflation CPI	1.85%	2.40%	1.85%	2.40%	1.90%	2.40%
Rate of increase in salaries	2.85%	3.90%			3.40%	3.90%
Rate of increase in pensions	1.85%	2.40%	1.85%	2.40%	1.90%	2.40%
Rate for discounting scheme liabilities	2.35%	2.40%	2.35%	2.40%	2.35%	2.40%
Take-up of option to convert annual pension into retirement lump sum	50% of commutable pension				50% of commutable pension	

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The sensitivity analysis below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes that the assumption analysed changes while all the other changes remain constant.

Sensitivity Analysis 2019/20	LG Pension Scheme	Fire Schemes
	PV* £000	PV* £000
Adjustment to the Discount Rate		
+0.1%	85,845	680,670
0.0%	87,799	693,914
-0.1%	89,799	707,448
Adjustment to Long Term Salary Increase		
+0.1%	88,041	695,537
0.0%	87,799	693,914
-0.1%	87,559	692,305
Adjustment to Pension Increases and Deferred Revaluation		
+0.1%	89,565	705,872
0.0%	87,799	693,914
-0.1%	86,074	682,209
Adjustment to Mortality Age Rating Assumption		
+ 1 year	90,798	722,197
None	87,799	693,914
- 1 year	84,902	666,766

Within the assets held by the Devon LGPS are a number of properties. Given the unknown impact of Covid 19, it is likely the impact on the world's economy could be felt for many months and possibly years. It seems likely that it will have an effect on the property values held with the LGPS and hence a material valuation uncertainty was disclosed in the Pension Fund's financial statements in relation to the impact on the valuation of investments in land and buildings. A corresponding material uncertainty is disclosed in the Fire Authority's Financial Statements as the Authority's share of property funds is material

\* Present Value of Total Obligation

## NOTES TO THE CORE FINANCIAL STATEMENTS

### 30 CONTINGENT LIABILITIES

There is one contingent liability for 2019-20 which arises from a pensions tribunal case. The O'Brien case found that there has been discrimination against part-time judges in the calculation of pension entitlement. The issue was whether periods of part-time employment prior to the coming into effect of Part Time Workers Directive should be taken into account in calculating the amount of pension to be paid upon retirement - this was found to be discriminatory. A potential remedy will impact upon the Authority due to the high proportion of On Call (Part-time) staff and ex-employees. A reliable estimate cannot be calculated as, at this stage, it is unclear how many of the pension scheme members will choose to buy-back pension rights and for what duration. As there is no remedy in place yet it has not been determined who will fund the Employers contribution on back-dated pension costs, and therefore this is a contingent liability.

### 31 NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS

#### KEY RISKS

The Authority's activities expose it to a variety of financial risks:

Credit risk – the possibility that other parties might fail to pay amounts due to the Authority.

Liquidity risk – the possibility that the Authority might not have funds available to meet its commitments to make payments.

Market risk – the possibility that financial loss might arise for the Authority as a result of changes in such measures as interest rates and stock market movements.

The Authority's overall financial risk management procedures focus on the unpredictability of financial markets and seek to minimise those risks. The procedures for risk management are set out through a legal framework in the **Local Government Act** and the associated regulations. These require the Authority to comply with the CIPFA Prudential code and The CIPFA Treasury Management in the Public Services Code of Practice. The Authority's Treasury Management explains the risks to the Authority and sets procedures to be followed in order to keep such risks to a minimum.

#### Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Authority's customers. Deposits are not made with banks and financial institutions unless they comply with the requirements of the Authority's Treasury Management Policy mentioned above.

The following summarises the Authority's potential maximum exposure to credit risk, based on experience of default over the last five years.

	Amount as at 31 March 2020 £000	Historical Experience of Default £000	Historical Experience adjusted for market conditions as at 31 March 2020 £000	Estimated maximum exposure to default and uncollectability £000
Deposits with bank & financial institutions	37,068	-	-	-
Public Sector Bodies	8,096	-	-	-
Other	2,477	-	-	-
<b>Total</b>	<b>47,642</b>	<b>-</b>	<b>-</b>	<b>-</b>

All deposits with the bank and financial institutions are due within a year. The Authority generally allows 28 days for debts to be settled before debt recovery processes are implemented. As at the 31 March 2020, the value of debt which exceeded this period was £871K, broken down as follows:

	2019/20 £000	2018/19 £000
Two to Three Months	65	119
Over Three Months	806	685
<b>Total</b>	<b>871</b>	<b>804</b>

An allowance for potential bad debts of £655k has been made at the year-end.

## NOTES TO THE CORE FINANCIAL STATEMENTS

### Liquidity Risk

The funding of the Authority comes from a variety of sources, the major ones being central government (RSG & NNDR), other local authorities (council tax) and the Public Works Loan Board (PWLB). Therefore there is no significant risk that it will be unable to raise finance to meet its liabilities. Instead, the risk is that the Authority will be bound to replenish a significant proportion of its borrowings at a time of unfavourable interest rates. Accordingly, in line with its Treasury Management Policy, care is taken as to when loans are taken from PWLB or require repayment.

The maturity analysis of financial liabilities is as follows:-

	<b>2019/20</b>	2018/19
	<b>£000</b>	£000
Less than one year – including trade and other creditors	<b>7,042</b>	6,792
Between one and two years – PWLB loan repayments	<b>93</b>	593
Between two and five years – PWLB loan repayments	<b>1,445</b>	1,080
More than five years – PWLB loan repayments	<b>23,313</b>	23,771
<b>Total</b>	<b>31,893</b>	32,236

### Market Risk

#### Interest Rate risk

The Authority is exposed to interest movements on its borrowings and investments. All borrowings and investments are on fixed rates. If, for example, there was an increase in interest rates it would have the following effects:

- Borrowings at fixed rates – the fair value of the liabilities borrowings will fall.
- Investments at fixed rates – the fair value of the assets will fall.

Borrowings are not carried on the balance sheet at fair value, so nominal gains and losses on fixed rate borrowings would not impact upon the Income & Expenditure account. The Authority has an active strategy for assessing interest rate exposure that feeds into the setting of the annual budget and which is used to inform the budget monitoring process during the year.

#### Price Risk

The Authority does not invest in equity shares and is therefore not exposed to losses arising from movements in the prices of shares.

#### Foreign Exchange risk

The Authority has no financial assets or liabilities denominated in foreign currencies and thus has no exposure to loss arising from movements in exchange rates.

## THE PENSION FUND

The Authority participates in four fire pension schemes those being the 1992 Firefighters Pension Scheme, 2006 New Firefighters Pension Scheme (NFPS), 2006 modified and 2015 Fire Pension Scheme. Since its inception the 2006 NFPS has been extended to allow recognition of service back to 2000. Anyone electing to buy back this service and/or continue to contribute technically belongs to the 2006 Modified scheme. For the purposes of this years accounts all fire scheme entries are shown under the one heading.

Schemes are classed as “unfunded” in that they have no investment assets, with retirement benefits now being met in year from a newly created Pension Fund. Out of the fund come pension costs and commutation payments with the “income” coming from employees and employers superannuation contributions and a “top-up” grant from central government (Home Office), to balance the fund to nil.

The fire pension fund is currently dissimilar to a normal pension fund in that it has no trustees, bank account or investment assets. The fund is managed on a separate ledger to that for normal activities of the Authority. Items of income and expenditure are recognised on the date of the cash transaction.

<b>Firefighter Pensions Fund</b>	<b>2019/20</b>	<b>2018/19</b>
	<b>£000</b>	<b>£000</b>
<b>Contributions receivable from:</b>		
Fire authority:-		
a) contributions in relation to pensionable pay	<b>(8,683)</b>	(4,470)
b) early ill health retirements & other income	<b>(474)</b>	(281)
c) Firefighters contributions	<b>(3,919)</b>	(3,810)
	<b>(13,076)</b>	(8,561)
<b>Transfers In</b>	<b>(289)</b>	(19)
<b>Benefits payable</b>		
d) pensions	<b>18,540</b>	17,445
e) commutations and lump sum benefits	<b>5,220</b>	4,307
f) lump sum death benefits	<b>1</b>	36
	<b>-</b>	-
g) transfers out	<b>-</b>	-
h) refunds of contributions	<b>-</b>	-
Net amount payable for the year	<b>10,395</b>	13,208
Top up grant payable by the government	<b>(10,395)</b>	(13,208)
	<b>-</b>	-
<b>Net Assets Statement</b>		
	<b>2019/20</b>	<b>2018/19</b>
	<b>£000</b>	<b>£000</b>
Current assets		
Devon & Somerset Fire Authority - debtor	<b>(3,953)</b>	(2,407)
Current liabilities		
Top up grant payable from HomeOffice - creditor	<b>3,953</b>	2,407
<b>Total</b>	<b>-</b>	-

Note 1 - As DSFRS has paid or will pay all pensions and commutation payments from its own bank account it is due reimbursement for costs incurred.

Note 2 - It should be noted that the amounts included within the firefighters pension fund are only for the period of 2019/20 and do not take into account liabilities to pay pensions or benefits after that period.

Note 3 - £6.442m had been received from Home Office by 31st March 2020, being 70% of notified top up grant available. As there was a funding shortfall £3.953m is due from the Home Office in order to balance the total costs to total income within the fund.

## GLOSSARY OF TERMS

### Accounting Policies

Rules and practices adopted by the Authority that dictate how transactions and events are shown and costed.

### Accruals

Income and expenditure are recognised as they are earned or incurred, not as money is received or paid.

### Actuary

An independent professional who advises on the position of the pension fund.

### Actuarial Valuation

The Actuary reviews the assets and liabilities of the pension fund every three years.

### Assets

Items that are owned by the Authority or money that is owed to it.

### Balance Sheet

Statement of recorded assets, liabilities, reserves and other balances at the end of the accounting period.

### Capital Expenditure

Expenditure on the acquisition of fixed assets or expenditure which adds to and not merely maintains the value of existing fixed assets.

### Capital Financing Costs

Costs associated with the financing of fixed assets, representing interest and principal repayments on loans and contributions from revenue reserves towards

### Capital Receipts

Proceeds from the sale of assets, which may be used to finance new capital expenditure or set aside for the repayment of external loans

### Cash equivalents

Short term, highly liquid investments which have little scope for changes in value.

### Cash Flow Statement

The statement which summarises the Authority's inflows and outflows of cash during the year.

### Chartered Institute of Public Finance and Accountancy (CIPFA)

CIPFA is the main professional body for accountants working in the public service.

### Collection Fund Adjustment Account

A reserve on the balance sheet used to hold accounting differences attributable to the collection of council tax.

### Comprehensive Income and Expenditure Statement

This is a core statement reporting the net cost of the Authority and demonstrates how this cost has been financed from grants and tax payers.

### The "Code"

The Code of Practice on Local Authority Accounting in the United Kingdom 2019/20. This prescribes the form and content of the Statement of Accounts, and is published by a joint committee of CIPFA and LASAAC. It is based on approved accounting standards and reflects specific statutory accounting requirements. Compliance with the Code is necessary in order that the Authority's Accounts give a "true and fair" view of its financial position and performance.

### Contingent Liability

A potential liability at the balance sheet date, which is still uncertain when the accounts are submitted for approval. The liability will be included in the balance sheet if it can be estimated reasonably accurately. Otherwise the liability will be disclosed as a note to the accounts.

### Creditors

Amounts owed by the Authority for goods and services received on or before 31 March.

### Current Assets

Assets that are expected to be used in the short term (less than one year), such as cash and inventories.

### Debtors

Amounts owed to the Authority for goods and services provided on or before 31 March.

### Defined Benefit Scheme

A pension or other retirement benefit scheme other than a defined contribution scheme. Usually the scheme rules define the benefits independently of the contributions payable, are not directly related to the investments of the scheme. The scheme may be funded or unfunded.

### Depreciation

The measure of the wearing out, consumption or other reduction in the economic life of a fixed asset, whether arising from use, passing of time or obsolescence

### Earmarked Reserves

Amounts set aside for a specific purpose, a particular service or a type of expenditure. Technically, they are part of the General Fund, but they are set out as a separate part of usable reserves.

## GLOSSARY OF TERMS

### **Financial Instruments**

Contracts which give rise to a financial asset or liability, such as loans and investments, trade payable (creditors) and receivables (debtors) and financial guarantees.

### **Heritage asset**

An asset that is held primarily for its contribution to knowledge or culture.

### **International Financial Reporting Standards (IFRS)**

The basis for reporting local authority accounts which came into effect on the 1st April 2010, replacing the standards on which the Statement of Recommended Practice (SORP) was based.

### **Inventories**

The new name for stocks.

### **Leasing**

There are two main types of leasing arrangements:

Finance leases which transfer all the risks and rewards of ownership of a fixed asset to the lessee and such assets are included within the fixed assets in the balance sheet.

Operating leases where the risks and rewards of ownership of the asset remain with the leasing company and the annual rental is charged directly to the revenue account.

### **Liabilities**

Amounts owed by the Authority to lenders or suppliers.

### **Long-term borrowing**

Loans raised to finance capital spending which have still to be repaid.

### **Minimum Revenue Provision**

The minimum amount the Authority must charge to its revenue account to provide for the repayment of debt.

### **Movement in Reserves Statement**

A Statement showing the movement in the year on the usable and unusable reserves held by the Authority.

### **National Non-Domestic Rates (NNDR)**

A flat rate in the pound set by Government, sometimes known as "Business Rates", levied on businesses and paid into a National Pool. The Authority receives a share from the National Pool as part of its annual funding - the redistributed amount or 'NNDR Grant'.

### **Property, Plant and Equipment**

The term for tangible fixed assets - i.e. Assets with physical substance that are held for use in the production or supply of goods and services or for administrative purposes, and are expected to be used during more than one accounting period.

### **Private Finance Initiative (PFI)**

A credit arrangement which enables private sector financing of public sector facilities or services.

### **Provisions**

Amounts set aside for any liability that is likely to be incurred but where the exact amount and the date on which it will arise are uncertain.

### **Projected Unit Method**

An accrued benefit valuation method in which the Scheme liabilities make allowance for projected earnings. An accrued benefits valuation method is a method in which the scheme liabilities at the valuation date relate to:

- a) The benefits for pensioners and deferred pensioners (i.e. Individuals who have ceased to be active members but are entitled at a later date) and their dependants allowing where appropriate for future increases, and
- b) The accrued benefits for members in service on the valuation date.

The accrued benefits are the benefits for service up to a given point in time, whether vested rights or not. Guidance on the projected unit method is given in the Guidance Note GN26 issued by the Faculty and Institute of Actuaries.

### **PWLB**

The Public Works Loan Board - the principal source of long-term capital for local authorities.

### **Reserves**

Sums of money set aside to meet general rather than specific future liabilities. The sums set aside are charged to general funds and not to Reserve Accounts.

### **Revaluation**

The fair value of assets recorded in the Balance Sheet at current value should be formally reviewed by a professional valuer at intervals of no more than five years, and the revised value should be included in the Balance Sheet.

### **Revaluation Reserve**

A record of the accumulated gains on the fair value of property, plant and equipment arising from inflation or other factors, to the extent that these gains have not been consumed by subsequent reductions in value. The balance on this reserve is carried forward as part of the Unusable Reserves in the Balance Sheet.

### **Scheme Liabilities**

The liabilities of a defined benefit scheme for outgoings due after the valuation date. Scheme liabilities measured using the projected unit method reflect the benefits that the employer is committed to provide for service up to the valuation date.

### **Treasury Management**

The management of cash flows, banking, lending and borrowing; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks.



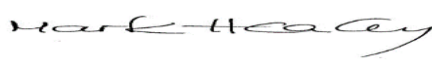
## CERTIFICATION OF ISSUE

The unaudited accounts were issued on the 30th July 2020, the accounts were approved by the Audit & Performance Review Committee on the 19 November 2020



**Amy Webb**  
Treasurer to the Authority

26 November 2020



**Mark Healey**  
Chair Audit Performance Review Committee

26 November 2020

# Independent auditor's report to the members of Devon and Somerset Fire and Rescue Authority

## Report on the Audit of the Financial Statements

### Opinion

We have audited the financial statements of Devon and Somerset Fire and Rescue Authority (the 'Authority') for the year ended 31 March 2020 which comprise the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement, Statement of Movement in Reserves and notes to the financial statements, including a summary of significant accounting policies and include the Pension Fund financial statements comprising the Firefighters' Pension fund and the Net Assets Statement. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2019/20.

In our opinion, the financial statements:

- give a true and fair view of the financial position of the Authority as at 31 March 2020 and of its expenditure and income for the year then ended;
- have been properly prepared in accordance with the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2019/20; and
- have been prepared in accordance with the requirements of the Local Audit and Accountability Act 2014.

### Basis for opinion

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law. Our responsibilities under those standards are further described in the 'Auditor's responsibilities for the audit of the financial statements' section of our report. We are independent of the Authority in accordance with the ethical requirements that are relevant to our audit of the financial statements in the UK, including the FRC's Ethical Standard, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### The impact of macro-economic uncertainties on our audit

Our audit of the financial statements requires us to obtain an understanding of all relevant uncertainties, including those arising as a consequence of the effects of macro-economic uncertainties such as Covid-19 and Brexit. All audits assess and challenge the reasonableness of estimates made by the Treasurer and the related disclosures and the appropriateness of the going concern basis of preparation of the financial statements. All of these depend on assessments of the future economic environment and the Authority's future operational arrangements.

Covid-19 and Brexit are amongst the most significant economic events currently faced by the UK, and at the date of this report their effects are subject to unprecedented levels of uncertainty, with the full range of possible outcomes and their impacts unknown. We applied a standardised firm-wide approach in response to these uncertainties when assessing the Authority's future operational arrangements. However, no audit should be expected to predict the unknowable factors or all possible future implications for an authority associated with these particular events.

### Conclusions relating to going concern

We have nothing to report in respect of the following matters in relation to which the ISAs (UK) require us to report to you where:

- the Treasurer's use of the going concern basis of accounting in the preparation of the financial statements is not appropriate; or

- the Treasurer has not disclosed in the financial statements any identified material uncertainties that may cast significant doubt about the Authority's ability to continue to adopt the going concern basis of accounting for a period of at least twelve months from the date when the financial statements are authorised for issue.

In our evaluation of the Treasurer's conclusions, and in accordance with the expectation set out within the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2019/20 that the Authority's financial statements shall be prepared on a going concern basis, we considered the risks associated with the Authority's operating activities, including effects arising from macro-economic uncertainties such as Covid-19 and Brexit. We analysed how those risks might affect the Authority's financial resources or ability to continue operations over the period of at least twelve months from the date when the financial statements are authorised for issue. In accordance with the above, we have nothing to report in these respects.

However, as we cannot predict all future events or conditions and as subsequent events may result in outcomes that are inconsistent with judgements that were reasonable at the time they were made, the absence of reference to a material uncertainty in this auditor's report is not a guarantee that the Authority will continue in operation.

#### **Emphasis of Matter – effects of Covid-19 on the valuation of land and buildings, and Pension Fund Property Assets**

We draw attention to Note 4 of the financial statements, which describes the effects of the Covid-19 pandemic on the valuation of land and buildings, and pension fund property assets as at 31 March 2020. As disclosed in Note 4 to the financial statements, the outbreak of Covid-19 has impacted global financial markets and market activity has been impacted. A material valuation uncertainty was therefore disclosed in the Authority's property valuer's report. Our opinion is not modified in respect of this matter. Additionally, as disclosed in Note 4 to the financial statements, a material uncertainty was disclosed in Devon Pension Fund's financial statements in relation to the impact on the valuation of investments in land and buildings. A corresponding material uncertainty is disclosed in the Fire Authority's financial statements as the Authority's share of property funds is material.

#### **Other information**

The Treasurer is responsible for the other information. The other information comprises the information included in the Statement of Accounts, the Narrative Report, and the Annual Statement of Assurance other than the financial statements and our auditor's report thereon. Our opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in our report, we do not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or our knowledge of the Authority obtained in the audit or otherwise appears to be materially misstated. If we identify such material inconsistencies or apparent material misstatements, we are required to determine whether there is a material misstatement in the financial statements or a material misstatement of the other information. If, based on the work we have performed, we conclude that there is a material misstatement of this other information, we are required to report that fact.

We have nothing to report in this regard.

#### **Other information we are required to report on by exception under the Code of Audit Practice**

Under the Code of Audit Practice published by the National Audit Office on behalf of the Comptroller and Auditor General (the Code of Audit Practice) we are required to consider whether the Annual Statement of Assurance does not comply with the 'delivering good governance in Local Government Framework 2016 Edition' published by CIPFA and SOLACE or is misleading or inconsistent with the information of which we are aware from our audit. We are not required to consider whether the Annual

Statement of Assurance addresses all risks and controls or that risks are satisfactorily addressed by internal controls.

We have nothing to report in this regard.

#### **Opinion on other matter required by the Code of Audit Practice**

In our opinion, based on the work undertaken in the course of the audit of the financial statements and our knowledge of the Authority gained through our work in relation to the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources, the other information published together with the financial statements in the Statement of Accounts, the Narrative Report, and the Annual Statement of Assurance for the financial year for which the financial statements are prepared is consistent with the financial statements.

#### **Matters on which we are required to report by exception**

Under the Code of Audit Practice, we are required to report to you if:

- we issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make a written recommendation to the Authority under section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or;
- we issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of the audit; or
- we make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014, in the course of, or at the conclusion of the audit.

We have nothing to report in respect of the above matters.

#### **Responsibilities of the Authority, the Treasurer and Those Charged with Governance for the financial statements**

As explained more fully in the Statement of Responsibilities for the Accounts set out on page 11, the Authority is required to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Treasurer. The Treasurer is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC code of practice on local authority accounting in the United Kingdom 2019/20, for being satisfied that they give a true and fair view, and for such internal control as Treasurer determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Treasurer is responsible for assessing the Authority's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless there is an intention by government that the services provided by the Authority will no longer be provided.

The Audit and Performance Review Committee is Those Charged with Governance. Those charged with governance are responsible for overseeing the Authority's financial reporting process.

#### **Auditor's responsibilities for the audit of the financial statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is

audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

A further description of our responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website at: [www.frc.org.uk/auditorsresponsibilities](http://www.frc.org.uk/auditorsresponsibilities). This description forms part of our auditor's report.

## Report on other legal and regulatory requirements - Conclusion on the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources

### Conclusion

On the basis of our work, having regard to the guidance on the specified criterion issued by the Comptroller and Auditor General in April 2020, we are satisfied that the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2020.

### Responsibilities of the Authority

The Authority is responsible for putting in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

### Auditor's responsibilities for the review of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources

We are required under Section 20(1)(c) of the Local Audit and Accountability Act 2014 to be satisfied that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

We have undertaken our review in accordance with the Code of Audit Practice, having regard to the guidance on the specified criterion issued by the Comptroller and Auditor General in April 2020, as to whether in all significant respects the Authority had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people. The Comptroller and Auditor General determined this criterion as that necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2020.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to be satisfied that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources.

## Report on other legal and regulatory requirements - Certificate

We certify that we have completed the audit of the financial statements of the Devon and Somerset Fire and Rescue Authority in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice.

### **Use of our report**

This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014 and as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. Our audit work has been undertaken so that we might state to the Authority's members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

*Barrie Morris*

Barrie Morris Key Audit Partner  
for and on behalf of Grant Thornton UK LLP, Local Auditor

Bristol

26 November 2020